COMMITTEE MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

SUSTAINABILITY AND MARKET DEVELOPMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

COASTAL VALLEY HEARING ROOM

SACRAMENTO, CALIFORNIA

TUESDAY, MARCH 8, 2005

9:30 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

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APPEARANCES

COMMITTEE MEMBERS

Ms. Rosario Marin

Ms. Rosalie Mul

BOARD MEMBER PRESENT

Ms. Cheryl Peace

STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Marie Carter, Chief Counsel
- Mr. Eric Bissinger, Staff
- Mr. Elliot Block, Staff Counsel
- Ms. Rebecca Brown, Staff
- Mr. Steve Boyd, Staff
- Ms. Terri Edwards, Staff
- Ms. Betty Fernandez, Staff
- Mr. Keir Furey, Staff
- Ms. Maria Kakutani, Staff
- Ms. Susan Kumpulainien, Committee Secretary
- Mr. Jim La Tanner, Supervisor, Loan Program
- Ms. Natalie Lee, Staff
- Mr. Howard Levenson, Deputy Director

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APPEARANCES CONTINUED

STAFF

- Ms. Cara Morgan, Branch Manager, Office of Local Assistance
- Mr. Zane Poulson, Staff
- Ms. Yasmin Satter, Staff
- Mr. Pat Schiavo, Deputy Director
- Ms. Allison Spreadborough, Staff
- Mr. Steve Uselton, Supervisor, Los Angeles Assistance Section
- Ms. Patty Wohl, Deputy Director

ALSO PRESENT

- Ms. Tammy Bennett, City of Fairfield
- Ms. Carey Dale, City of Ontario
- Ms. Marcia Godwin, City of Chino
- Ms. Linda Herman, City of Chico
- $\operatorname{Mr.}$ Ken Jeske, Director of Public Works and Community Services, City of Ontario
- Mr. Ron Manfredi, City Manager, City of Kerman
- Ms. Lisa Matterd, City of Orange
- Mr. Mike Miller, City of Stockton
- Mr. Brian Pinske, Arboricultural Specialities
- Mr. Ken Pianin, City of Fremont
- Ms. Teresa Lewandowski, Pacific Waste Consulting Group
- Mr. Scott Smithline, Californians Against Waste

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- 2 ACTING CHAIRPERSON MARIN: Good morning, and
- 3 welcome to the Sustainability and Market Development
- 4 Committee. I'm so happy to be here with all of you.
- 5 Thank you for being here.
- I have to read a statement regarding the actions
- 7 of this Committee today. As many of you know, the Board
- 8 currently has two vacancies, which has resulted in this
- 9 Committee only having two members. The Committee is made
- 10 up of Ms. Rosalie Mulé and myself. We have an invited
- 11 guest that's joining us today, Cheryl Peace, but she is
- 12 not a member of the Committee. As a result, we will
- 13 proceed with our meeting today and hear all of the items
- 14 before us. We will refrain from voting on these items
- 15 and/or recommending any of them for the Board consent
- 16 agenda.
- 17 Based upon the discussion today and at our other
- 18 Committee meetings, our Executive Director will compile a
- 19 proposed consent agenda for the Board meeting for those
- 20 items that do not appear to require further discussion
- 21 before the full Board. And if this Committee goes as we
- 22 envision it, most of the items should actually go on the
- 23 consent agenda. Just for those of you that have items
- 24 pending before us, because we cannot take a vote, it does
- 25 not necessarily mean that you have to come back for the

- 1 full Board. Unless you hear a dissent between the two
- 2 Board members up here, then you will have to most likely
- 3 come before the Board and make your case at that time.
- 4 So we are having fewer Board members on the Board
- 5 right now, and we will restructure most likely some of the
- 6 Committees so we will have -- later on, so that we will
- 7 have the three full members. But it was too fast for us
- 8 to do it over this Committee meeting and this Board
- 9 meeting. So we're going to do it, if we need to, by the
- 10 next Board meeting.
- But believe we, we'll have all of the discussion.
- 12 The meeting will be conducted just exactly the way we've
- 13 always conducted the Committee meetings, except that we
- 14 will not have a vote. And unless otherwise noted, we will
- 15 probably ask you to come before the Board to make your
- 16 case before the Board.
- With that said, can we call the roll, please?
- 18 SECRETARY KUMPULAINIEN: Chair Marin?
- 19 ACTING CHAIRPERSON MARIN: Here.
- 20 SECRETARY KUMPULAINIEN: Member Mulé?
- 21 COMMITTEE MEMBER MULÉ: Present.
- 22 ACTING CHAIRPERSON MARIN: And for the record,
- 23 our invited guest, Ms. Cheryl Peace. She actually just
- 24 needs to be present for one portion of the agenda that
- 25 she's very interested in. She's always welcome to be here

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- 1 with us. Thank you, Ms. Peace.
- 2 Any ex partes?
- 3 COMMITTEE MEMBER MULÉ: I'm up to date, Chair
- 4 Marin.
- 5 ACTING CHAIRPERSON MARIN: Great. So am I.
- Do you need to report anything, Ms. Peace?
- 7 BOARD MEMBER PEACE: I'm up to date.
- 8 ACTING CHAIRPERSON MARIN: Excellent. That saves
- 9 time.
- Ms. Patty Wohl, what do you have?
- 11 DEPUTY DIRECTOR WOHL: Actually, I think this is
- 12 kind of a joint effort.
- 13 ACTING CHAIRPERSON MARIN: Pat is going first.
- 14 Pat, Patty, what can I say?
- DEPUTY DIRECTOR SCHIAVO: Can't get it wrong.
- 16 ACTING CHAIRPERSON MARIN: Mr. Pat Schiavo.
- 17 DEPUTY DIRECTOR SCHIAVO: Okay, of the Diversion,
- 18 Planning, and Local Assistance Division.
- Just a few notes. February 24th was the last
- 20 date for submittals regarding comments of our alternative
- 21 compliance system. We have received about a dozen or so
- 22 comments. We actually, you know, informally are leaving
- 23 the comment period open. And if people want to submit
- 24 late, they can. We anticipate bringing an item forward
- 25 probably around May or so to look at, you know, comments,

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- 1 make an assessment of what we've heard to date, as well as
- 2 put forth our own staff proposal for the Board to hear.
- 3 Staff is moving forward regarding our logic
- 4 database system. That's the one that ties all of the
- 5 databases together. So instead of going into individual
- 6 databases, it's just one-stop shopping. You get into the
- 7 portal, and then you can go anywhere you want. It's going
- 8 to save our customers a lot of time and effort in finding
- 9 information, current, up-to-date data. So doing really
- 10 well there.
- 11 We're still moving forward on turning the ship
- 12 around and focusing more on technical assistance efforts
- 13 to local jurisdictions, trying to get away from the
- 14 process stuff we're doing. So we're moving ahead with
- 15 that and the designs on how to make that work better.
- And as well as the item you're going to be
- 17 hearing today regarding C&D. You know, that was a
- 18 collective effort with many different divisions within the
- 19 Board. And so that effort was wrapped up, and you'll be
- 20 hearing introduction by Howard regarding that item, and
- 21 then Allison will be giving a presentation.
- 22 And then, finally, you did get a note from the
- 23 representative that one particular Item Number 7, D, is
- 24 being suggested to be pulled because she can't come up and
- 25 make a presentation regarding that.

- 1 ACTING CHAIRPERSON MARIN: That should be no
- 2 problem.
- 3 DEPUTY DIRECTOR SCHIAVO: That concludes my
- 4 presentation.
- 5 ACTING CHAIRPERSON MARIN: So we go to the next
- 6 item.
- 7 DEPUTY DIRECTOR SCHIAVO: Sure. The next item
- 8 will be Item B in your Committee packet. That's
- 9 Discussion of Survey Regarding Barriers to Construction
- 10 and Demolition Debris Reuse and Recycling. And Howard
- 11 Levenson will make the introductory remarks.
- 12 DEPUTY DIRECTOR LEVENSON: Thank you, Pat. Good
- 13 morning, Madam Chair, Members Mulé and Peace. Glad to see
- 14 you all here. I'm Howard Levenson with the Permitting and
- 15 Enforcement Division. I'd like to introduce this item,
- 16 give you a little bit of context for it before turning it
- 17 over to Allison Spreadborough for the major presentation.
- 18 This item is the result or a discussion of the
- 19 results of a cross-divisional staff survey of LEAs, local
- 20 government officials, and private entities regarding
- 21 barriers to increased recycling and reuse of construction
- 22 and demolition, or C&D, debris in California.
- 23 The survey stems from a discussion that was held
- 24 at the April 2004 Board meeting about the status of
- 25 construction and demolition debris handling activities, at

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1 which time P&E staff reported on the status of facilities

- 2 in the regulatory framework. There were a number of
- 3 concerns mentioned at that meeting about potential
- 4 barriers to increased recycling of C&D debris. So the
- 5 Board directed staff to initiate this kind of
- 6 cross-divisional survey effort. It was sponsored by all
- 7 three of the divisions here: P&E, Markets, and DPLA. So
- 8 Pat, Patty, and I were co-executive sponsors.
- 9 The timing for this item we think is auspicious
- 10 for several reasons. First of all, the Board just heard
- 11 the results of the latest waste characterization study,
- 12 which indicates that C&D debris still comprises over 20
- 13 percent of the disposal stream.
- 14 Secondly, the Board just had its own retreat in
- 15 January to discuss priorities for the next 12 to 18
- 16 months. And a number of the ideas that are discussed in
- 17 this item encompass C&D related issues; for example, green
- 18 building, partnerships, continued waste characterization
- 19 analysis. Those are all things that had been discussed as
- 20 part of that retreat and subsequent discussions.
- 21 Related to that, under Executive Director Mark
- 22 Leary's guidance, staff will be bringing an action item
- 23 before the Board hopefully next month that outlines these
- 24 priorities in more detail, proposes specific measurable
- 25 goals and outcomes, and discusses implementation steps and

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- 1 resource needs. Because of this, that kind of sequence of
- 2 events, we feel that today's discussion of the C&D survey
- 3 and related information is an important step in providing
- 4 you with additional background information for next
- 5 month's discussion about priorities.
- 6 Before I turn it over to Allison, I want to
- 7 acknowledge all the staff who worked very hard on this
- 8 survey. It took quite a lot of time and effort by a lot
- 9 of folks. We had Catherine Cardozo, Nick Cavagnaro, Randy
- 10 Friedlander, Greg Dick, Raffy Kouyoumdjian, Cheri Davis,
- 11 Trevor O'Shaughnessy, Francisco Gutterres, and last, but
- 12 certainly not least, Ms. Allison Spreadborough, who did
- 13 yeowoman's work on honchoing this working group. And
- 14 she's prepared to give a presentation of this. But I do
- 15 want to thank her for all the time and effort she devoted
- 16 to this. So with that, I'll turn it over to Allison.
- 17 ACTING CHAIRPERSON MARIN: Thank you, Allison.
- 18 (Thereupon an overhead presentation was
- 19 presented as follows.)
- 20 MS. SPREADBOROUGH: Thank you. Good morning.
- 21 On April 14th, 2004, the Board directed staff to
- 22 create a cross-divisional work group to identify
- 23 construction and demolition reuse and recycling barriers
- 24 in California.
- 25 On May 19th, 2004, we held the first C&D work

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1 group meeting. In October 2004, an electronic survey was 3 e-mailed to 2,433 individuals with a two-week window of 4 response. 5 --000--6 MS. SPREADBOROUGH: The objective of the survey process was to obtain stakeholder opinions on barriers to C&D reuse and recycling. Staff needed to identify target groups, design a survey, and obtain e-mail addresses of all known C&D handlers, recycling advocates, construction 10 industry representatives, local enforcement agencies, 11 solid waste industry representatives, C&D distribution 13 list, and the Board and Committee agenda mailing list. 14 --000--15 MS. SPREADBOROUGH: In the survey, participants 16 were asked to identify and rank the five most significant barriers. Participants could select more detailed sub-barrier descriptions or write in their own barrier or write in a general comment. 20 Our Information Management Branch compiled the electronic data, and the work group staff grouped and 22 analyzed the data and summarized the key findings. 23 --000--24 MS. SPREADBOROUGH: Here are the 12 barrier

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25 possibilities in the survey. The ones indicated in red

- 1 are the ones that came out in the top three.
- We have: Business difficulty for recycler
- 3 processors; CIWMB and legislative issues; facilities;
- 4 industry education and training; local enforcement agency;
- 5 local mandates; local ordinances, plans, policies,
- 6 programs, and procedures; lower cost options; markets;
- 7 public education; recycled content product difficulties;
- 8 and regulations for C&D debris processing.
- 9 --000--
- 10 MS. SPREADBOROUGH: The primary respondent groups
- 11 were non-regulatory public agencies with 65 respondents;
- 12 private solid waste industry with 49 respondents; and
- 13 regulatory public agencies, those were mostly LEAs, at 21.
- 14 That's a total of 15 percent; 135 responses out of 918
- 15 core contacts.
- The overall survey results of all of these were:
- 17 Number one -- facilities were the number one; number two,
- 18 lower cost option; and tie in number three of business
- 19 difficulty for recycler/processer, and local ordinances,
- 20 plans, policies, programs, and procedures.
- 21 --000--
- MS. SPREADBOROUGH: The first one is the
- 23 non-regulatory public agencies. Their top three barriers
- 24 were: Number one, lower cost options, with sub-barriers
- 25 of cheap disposal; landfill rates may not be lower than

- 1 processing fees; with grinding materials for biomass or
- 2 ADC, alternative daily cover; and demolition is cheaper
- 3 than deconstruction.
- 4 Their second top three was facilities with
- 5 sub-barriers of siting difficulties because of noise,
- 6 dust, traffic, et cetera; too few facilities to handle
- 7 mixed C&D and drywall, especially in rural areas; and too
- 8 few last-chance buy-back facilities for salvaged C&D
- 9 material.
- 10 Their third top three barrier was business
- 11 difficulties, with sub-barriers of high operational costs;
- 12 insufficient markets and unstable commodity prices for
- 13 some materials; and unpredictable, unreliable C&D material
- 14 flow.
- The second group was private solid waste
- 16 industry.
- --000--
- MS. SPREADBOROUGH: Their top three barriers --
- 19 first one was C&D debris processing regulations, with
- 20 sub-barriers of low permit tier placement thresholds;
- 21 stigma of being a solid waste handler; and the no residual
- 22 restriction on C&D-like loads.
- 23 For number two, there was a tie. The first was
- 24 CIWMB legislative issues, with sub-barriers of no C&D
- 25 disposal ban; beneficial reuse competition at landfills;

- 1 and inconsistent, conflicting, and/or overrestrictive
- 2 CIWMB regulations, and/or CEQA, California Environmental
- 3 Quality Act.
- 4 The second tie was local ordinances, plans,
- 5 policies, programs, and procedures, with sub-barriers of
- 6 insufficient building permit diversion deposits; lack of
- 7 implemented ordinances; long development process;
- 8 ordinances that don't require reuse; and inadequate
- 9 ordinance enforcement; and insufficient local economic
- 10 incentives.
- 11 Their third barrier was markets, with just two at
- 12 inadequate markets for hard-to-market materials, and no
- 13 mandate to use recycled road base.
- 14 And, finally, regulatory public agencies, their
- 15 top three barriers were, number one, a tie.
- 16 --00o--
- 17 MS. SPREADBOROUGH: C&D debris processing
- 18 regulation, was sub-barriers of low permit tier placement
- 19 thresholds; stigma of being a solid waste handler; and the
- 20 no residual restriction on C&D-like loads.
- 21 The other tie was facilities, with sub-barriers
- 22 of siting difficulties due to noise, traffic, dust, et
- 23 cetera; and too few C&D material recyclers/processors,
- 24 especially in rural areas.
- Number two, we also had a tie with CIWMB

- 1 legislative issues, sub-barriers; beneficial reuse
- 2 competition at landfills; and inconsistent, conflicting,
- 3 and/or overrestrictive regulations, and/or CEQA.
- 4 The second barrier tie was lower cost options,
- 5 with sub-barriers of cheap disposal; grinding materials
- 6 for biomass or alternative daily cover; and demolition is
- 7 cheaper than deconstruction.
- 8 The third barrier was business difficulty, with
- 9 sub-barriers of high operational costs; insufficient
- 10 markets and unstable commodity prices for some materials;
- 11 and unpredictable, unreliable C&D material flow.
- 12 --000--
- MS. SPREADBOROUGH: What we have are the
- 14 following findings.
- 15 --000--
- MS. SPREADBOROUGH: Number one, cheaper
- 17 alternatives may hinder recycling and processing, which is
- 18 demolition may be less costly than deconstruction, because
- 19 of: High deconstruction costs; insufficient markets;
- 20 recyclers/processors that accept reclaimed and recycled
- 21 material at competitive prices; and unpredictable,
- 22 unreliable C&D material flow. Also, competitive landfill
- 23 disposal rates may hinder C&D recycler/processor from
- 24 removing C&D from the economic mainstream.
- 25 ---00--

- 1 MS. SPREADBOROUGH: The second finding staff
- 2 found was lack of ordinances or insufficient ordinance
- 3 implementation. The lack of ordinance implementation or
- 4 enforcement may discourage an adequate infrastructure for
- 5 the diversion of C&D material.
- --000--
- 7 MS. SPREADBOROUGH: The third finding was lack of
- 8 local economic incentives. Some jurisdictions lack local
- 9 economic incentives to support deconstruction and C&D
- 10 diversion. For example, low or non-existent building
- 11 permit diversion deposits.
- --000--
- 13 MS. SPREADBOROUGH: The fourth finding was
- 14 regulatory barriers. Respondents contend aspects of C&D
- 15 processing regulations may result in higher operational
- 16 costs and too few C&D material recyclers and processors.
- 17 But analysis of existing sites doesn't show whether or not
- 18 the regulations hinder new facilities. CDI material,
- 19 that's construction, demolition, and inert, may instead go
- 20 through transfer processing stations and landfills. Also,
- 21 classifying a C&D debris processor as a solid waste
- 22 handler rather than recycler may create a negative public
- 23 image, reducing material flow or causing siting problems.
- --o0o--
- 25 MS. SPREADBOROUGH: The fifth finding, lack of

- 1 facilities. There are too few recycler/processors to
- 2 handle mixed loads and hard to process C&D material; for
- 3 example, asphalt roofing and wood shingles, discarded
- 4 carpet, gypsum wallboard material, organics, wood waste,
- 5 painted lumber, soil, and stucco.
- 6 The reasons being: Competition with cheap
- 7 disposal; high operational costs; insufficient markets and
- 8 unstable commodity prices for some C&D materials;
- 9 restrictive state regulations for recycler/processors;
- 10 severe material fragmentation by demolition; siting
- 11 difficulties; and unreliable, unpredictable C&D material
- 12 flow.
- --000--
- 14 MS. SPREADBOROUGH: The sixth finding was lack of
- 15 markets. There are no industry-wide specifications to
- 16 facilitate buying and selling recycled products from C&D
- 17 materials. Some stakeholders contend that biomass
- 18 diversion and alternative daily cover are cheaper
- 19 alternatives that may undermine C&D diversion by
- 20 encouraging demolition, which is a severe material
- 21 fragmentation and mixing; over deconstruction; and also
- 22 reducing the flow of C&D material to C&D recyclers and
- 23 processors. However, this information is unsubstantiated
- 24 by CIWMB data as is shown in the next slide.
- 25 ---00---

- 1 MS. SPREADBOROUGH: Here we have alternative
- 2 daily cover information. As you can see, the columns on
- 3 the far right are C&D. It's much lower than the total
- 4 ADC.
- 5 --000--
- 6 MS. SPREADBOROUGH: And, finally, we have
- 7 miscellaneous findings. There is no sufficient data on
- 8 C&D reuse and recycling by local and state agencies. And
- 9 some stakeholders support a statewide C&D disposal ban, a
- 10 statewide mandate to use recycled road base, and
- 11 restrictions on demolition.
- 12 --00o--
- MS. SPREADBOROUGH: For C&D handling sites --
- 14 this is part of the agenda item also -- we have an
- 15 accounting of 48 C&D handling sites. We have seven closed
- 16 C&D handling sites for various issues, as you can see.
- --000--
- MS. SPREADBOROUGH: And we have 29 existing C&D
- 19 handling sites. This was prior to August 9th of 2003,
- 20 which was the effective date of the construction,
- 21 demolition processing regulations.
- We have eight that have or will receive small
- 23 volume CDI debris processing operation EA notifications.
- 24 Three that have or will receive medium volume CDI
- 25 debris processing facility registration permits.

- 1 Five have or will use the CDI debris temporary
- 2 registration permits for a full permit tier phase-in.
- 3 Twelve have or will be issued transfer processing
- 4 solid waste facility permits.
- 5 And one site changed operations to qualify as a
- 6 CDI debris recycler.
- 7 --000--
- 8 MS. SPREADBOROUGH: Now we have twelve new C&D
- 9 handling sites after the effective date of the
- 10 regulations.
- 11 Six have or will receive small volume CDI debris
- 12 processing operation EA notifications.
- Three have received medium volume CDI debris
- 14 processing facility registration permits.
- One planned site qualifies as a large volume CDI
- 16 debris processing facility in the full permit tier.
- One site received a transfer processing permit.
- 18 And one site is a CDI debris recycler.
- 19 This concludes the Power Point presentation. Do
- 20 you have any questions?
- 21 ACTING CHAIRPERSON MARIN: Any questions?
- 22 Thank you, Allison.
- 23 COMMITTEE MEMBER MULÉ: No.
- 24 ACTING CHAIRPERSON MARIN: So where does that
- 25 leave us? Now that we have all of this great information,

- 1 what do we need? Do we have some conclusions now as to
- 2 what is the next step?
- 3 DEPUTY DIRECTOR LEVENSON: We don't have specific
- 4 recommendations today. But we have worked together, the
- 5 three deputies and staff. And we have a number of
- 6 recommendations that we would incorporate into next
- 7 month's action item plan. Those could be incorporated
- 8 within various categories, such as procurement related to
- 9 specifications or assistance to local jurisdictions on
- 10 ordinances.
- 11 One point that Mr. Leary has made before is that
- 12 we need to have a better understanding of the flow of
- 13 materials of where it's being generated and to what
- 14 markets. And I want to add one point from the agenda item
- 15 on that. Our SIWS facility database, the Solid Waste
- 16 Information System, shows about over 200 active transfer
- 17 stations that can accept C&D waste and almost another 100
- 18 landfills that can accept C&D waste. But we don't have
- 19 data on where that material is really going. So that
- 20 would be one recommendation that we would incorporate into
- 21 next month's item, is to get a better handle on where
- 22 materials are flowing. It's a broader issue than just
- 23 C&D.
- 24 ACTING CHAIRPERSON MARIN: Let me ask you this.
- 25 Of all of the respondents, how many of those were transfer

- 1 stations? I don't recall. I don't know whether there
- 2 was --
- 3 MS. SPREADBOROUGH: There were two solid waste
- 4 industry respondents. They were apart from handling C&D
- 5 mainly.
- 6 ACTING CHAIRPERSON MARIN: So would it behoove us
- 7 to go back to this particular group of people and maybe do
- 8 the same survey to find out? Would it help if we go in
- 9 and target these particular facilities to see how we can
- 10 improve then?
- 11 DEPUTY DIRECTOR LEVENSON: I might want to defer
- 12 to Mark on his thoughts. But I think initially one of our
- 13 ideas is that we need to get more focused data on how
- 14 materials are flowing from generation spots to different
- 15 solid waste and recycling facilities and then into markets
- 16 both for organics and C&D in general. We would have a
- 17 much more intense field effort to go out and get that kind
- 18 of data. Might have to be a contract or staff out in the
- 19 field. But it'd definitely be going back to some of the
- 20 same people, but probably an expanded universe to get
- 21 that.
- 22 ACTING CHAIRPERSON MARIN: Fifteen percent
- 23 statistically is a really good sample. It should provide
- 24 us with a very good overall broad state of the state here
- 25 of where we are. So this is very, very good information.

- 1 So for me, there are certain things that really jump out
- 2 as to what is it that we can do. There might be certain
- 3 things that we can do. And I don't know whether this
- 4 should be the time or whether we have a little meeting,
- 5 because I need to know what are the things that you guys
- 6 are going to be recommending.
- 7 DEPUTY DIRECTOR LEVENSON: If you'd like, I think
- 8 Pat and I and Patty can each give you kind of a broad
- 9 response on that now and see what your thoughts on that
- 10 are, and then we can incorporate further details as
- 11 appropriate in the next item.
- 12 ACTING CHAIRPERSON MARIN: Great. I think that
- 13 would be very helpful.
- I don't know if we have any speakers. I don't
- 15 know if anybody wants to speak to this issue.
- 16 You do. Great, Scott.
- 17 So let me see. Should we hear from you first?
- 18 Should we ask Scott to speak? Do we have any more
- 19 questions here? We'll listen from our great audience.
- 20 Come on, Scott.
- 21 MR. SMITHLINE: Thank you, Chair Marin, Committee
- 22 Member Mulé, and Board Member Peace. I just have a brief
- 23 comment this morning.
- 24 These regulations pre-date now most of the Board
- 25 members, so it's sort of interesting that now they're

- 1 coming around and there's a new set of people really here
- 2 to deal with them. But I'm sure you recall that many of
- 3 the environmental community as well as some of the C&D
- 4 recycling community opposed these regulations because the
- 5 tier thresholds were very difficult to comply with. And
- 6 the Board decided to reject the staff's recommendation.
- 7 I think this agenda item suggests that the staff
- 8 came in with 300 tons per day originally. I thought it
- 9 was actually higher than that for a full permit. But
- 10 maybe it was only 300. But now it's obviously much lower
- 11 than that for a full permit.
- But it is difficult to get these permits. C&D is
- 13 very heavy stuff. And these regulations were also loaded
- 14 up with a lot of other items that required C&D recyclers
- 15 to comply with at other solid waste facilities and to this
- 16 date still don't have to comply with. I would urge you as
- 17 you move forward and identify this as a priority to
- 18 consider keeping on the table possibly adjusting this tier
- 19 threshold. I think that's something that should stay on
- 20 the table.
- 21 You know, I accept the staff's statement that
- 22 it's too early to tell whether these are really hurting or
- 23 helping. Perhaps we don't have all that information. But
- 24 I think from what we see, it's clear that they're not
- 25 doing a lot to achieve their purpose, which is to increase

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1 C&D recycling. We can see people aren't jumping for these

- 2 permits. At worst, they are inhibiting C&D recycling. So
- 3 I'm encouraged to hear this has been identified by the
- 4 Board as a priority. And I just wanted to say I encourage
- 5 you to keep on the table the possibility of changing those
- 6 thresholds.
- 7 ACTING CHAIRPERSON MARIN: Thank you, Scott.
- 8 COMMITTEE MEMBER MULÉ: Scott, I was involved in
- 9 the regulation process indirectly when I was in the
- 10 private sector, so I am somewhat familiar with them. And
- 11 I do agree with your statement that it seems like it's
- 12 more difficult to get a C&D processing permit for some
- 13 folks than it is to get a regular transfer or other. So I
- 14 know there's been some difficulty.
- 15 And I tend to agree with you that we want to make
- 16 it easy for people, but, you know, obviously within the
- 17 letter of our law. We want to abide by all laws and
- 18 regulations, but we don't want to inhibit. You know, it's
- 19 like we've got conflicting processes going on here. We
- 20 want to increase C&D diversion, yet our permitting process
- 21 seems to inhibit that. So thank you.
- MR. SMITHLINE: I am encouraged that it seems you
- 23 have identified this as a priority and it seems to be
- 24 coming up with interest.
- 25 ACTING CHAIRPERSON MARIN: Actually, that was my

- 1 number two. My first question was the no residual
- 2 requirement. I need to find out exactly how that is a
- 3 major problem for all these people. I think that was
- 4 pretty consistent.
- 5 And my second thing was inconsistent or
- 6 conflicting regulations. That's something that this Board
- 7 should be able to deal with, whatever it is that is
- 8 inhibiting -- or people at least say it's a problem. If
- 9 there is a conflict there between what we're saying and
- 10 what we're asking them to do, we need to alleviate that.
- 11 We need to fix that. And maybe we need to put on, you
- 12 know, our thinking caps and find out what is it. I don't
- 13 know. I mean, the fact -- this is a general statement,
- 14 conflicting or inconsistent regulations. I don't know
- 15 what that means. But it seems to me that is something
- 16 that we can fix.
- 17 The waste handler versus a recycler. It seems
- 18 like there is a stigma attached to that. I don't know
- 19 whether it is inhibiting from more development of these
- 20 facilities. And maybe that is something that we should
- 21 also be able to deal with.
- 22 My question to us is what can we do? Obviously,
- 23 the way California's growing, we are going to see a
- 24 consistent growth in building and construction. We're
- 25 beginning to have to get ahead of ourselves or actually

- 1 ahead of the industry and be prepared for this. If we can
- 2 do something about it from this Board, we should be able
- 3 to do that.
- 4 DEPUTY DIRECTOR LEVENSON: Well, if I could
- 5 respond from a couple of perspectives. There's probably
- 6 three or four major areas that are identified in this
- 7 survey. One is the status in the regulations and their
- 8 impact on sites. Another are the market-related issues,
- 9 and I'll defer to Patty. And another is kind of what
- 10 local jurisdictions are doing and what kind of assistance
- 11 we can provide to them. And I'll defer to Pat on that.
- 12 In terms of the regulations, certainly the
- 13 development of the C&D current regulations was a long,
- 14 controversial process. And there were many different
- 15 proposals brought forth. As Scott indicated, the staff's
- 16 original proposal was a less stringent kind of tiered
- 17 structuring.
- The problem that we have right now is it's not
- 19 clear to us that the regulations, even if they are
- 20 difficult, are actually hindering the movement of C&D
- 21 materials through the solid waste infrastructure into
- 22 markets. That's why we need to get more information on
- 23 what's going where through transfer stations.
- 24 COMMITTEE MEMBER MULÉ: But that's just one piece
- 25 of it. And, again, they're all interrelated. That's

- 1 right, because, you know, the difficulty in getting a site
- 2 permitted in conjunction with market development. And,
- 3 again, all these things need to be looked at collectively.
- 4 And it's not looking at this piece or that piece. We have
- 5 to look at the bigger picture and figure out how we're
- 6 going to address it, you know, on all fronts. I mean,
- 7 really, that's how we have to approach this.
- 8 DEPUTY DIRECTOR LEVENSON: I think you'll hear
- 9 from Pat and Patty we have ideas that mesh together to
- 10 address all those. I'm just picking off the one --
- 11 ACTING CHAIRPERSON MARIN: The one that he can
- 12 deal with. Just change the entire regulations, how's
- 13 that?
- 14 DEPUTY DIRECTOR LEVENSON: The other issue that
- 15 Chair Marin brought up is the inconsistencies in the
- 16 regulations. It is a fact that the Board in adopting the
- 17 C&D regulations imposed a number of additional conditions,
- 18 including the residuals requirement, but also a number of
- 19 other ones. And we are looking at the applicability of
- 20 some of those requirements, whether or not to apply them
- 21 to other solid waste regulatory packages so everything is
- 22 consistent. That's with respect to fire plan and random
- 23 inspections and three strikes. The residuals condition or
- 24 provision is very specific to C&D sites. I'll let Allison
- 25 explain that in a little more detail and the history about

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1 that. It's certainly something we can look at in the

- 2 future.
- 3 ACTING CHAIRPERSON MARIN: I think what's the
- 4 intent here? You know, we go out there and ask people
- 5 what are your problems? And then they say, "Your
- 6 regulations are our problems." And we can't say, "No.
- 7 We're infallible. Our regulations are perfect."
- 8 Otherwise, why do we ask them? Why do we have these
- 9 surveys?
- 10 DEPUTY DIRECTOR LEVENSON: With all due respect
- 11 to the stakeholders, their comments, to me, are
- 12 conflicting. They indicate there are a number of
- 13 different barriers, not necessarily related to the
- 14 regulations. I cannot look at this survey data and
- 15 honestly tell you that the regulations are a major
- 16 hindrance.
- 17 ACTING CHAIRPERSON MARIN: Why do they cite that
- 18 or why do you put it in here? It comes consistently at
- 19 every single one.
- 20 DEPUTY DIRECTOR LEVENSON: Let you know the
- 21 stakeholders, how they're responding. If you go back to
- 22 the overall results of the survey, regulations were not in
- 23 the top three. So it's when they got to the sub-groups
- 24 that they were identified.
- 25 ACTING CHAIRPERSON MARIN: Well, it could also be

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1 a scapegoat. But I want to believe -- you know, I believe

- 2 consistently that people voice their concern, whether
- 3 perceived or real. If it is perception, if it is, you
- 4 know, maybe we need to educate them that, in fact, our
- 5 regulations don't do that. If it's real, then we need to
- 6 address it. And then it becomes ours to deal with.
- 7 I'm not here to be defensive. And I don't want
- 8 any of the staff to be defensive. I mean, we were
- 9 breaking ground when we were doing this. It's a learning
- 10 process. If we need to adjust it, if we need to tweak it,
- 11 then I think we have an obligation to do that. That's why
- 12 we want their feedback. I don't want anybody to be
- 13 defensive at all. This is amazing what we're doing. It's
- 14 a huge challenge. But I believe we need to go out there,
- 15 and we're on this journey together, the industry, the
- 16 environmental groups, and ourselves.
- 17 DEPUTY DIRECTOR LEVENSON: I don't disagree with
- 18 that sentiment at all. I don't want to embark on a
- 19 regulatory process if it's not needed. So what the
- 20 survey --
- 21 ACTING CHAIRPERSON MARIN: I appreciate that.
- 22 DEPUTY DIRECTOR LEVENSON: -- suggests to me is
- 23 that before we make that decision, we need to get one more
- 24 step, one more analysis of information about where
- 25 materials are flowing. Because if they are moving through

- 1 transfer stations and landfills, then is it a problem in
- 2 terms of the statewide C&D recycling? Is there something
- 3 else? If the material is not moving through those
- 4 facilities and we're not seeing more C&D sites, then we
- 5 absolutely have a problem. And we need to look at the
- 6 regulatory structures.
- 7 ACTING CHAIRPERSON MARIN: That's fair. Okay.
- 8 Allison, do you want to say something?
- 9 MS. SPREADBOROUGH: Do you have any questions?
- 10 ACTING CHAIRPERSON MARIN: No. Do you want to
- 11 add?
- 12 DEPUTY DIRECTOR LEVENSON: The residual --
- MS. SPREADBOROUGH: The residual on the C&D-like
- 14 was a restriction put on only the registration tier of the
- 15 CDI debris processing facility. So those medium volume
- 16 CDI processing facilities have a no-residual in C&D only
- 17 in that tier, and which essentially means if there's
- 18 C&D-like which comes from the manufacturer, every bit of
- 19 it has to be recycled. If something is iffy about being
- 20 C&D and a load comes in and the materials are recycled
- 21 100 percent, then the operator is at fault for not making
- 22 sure that -- should not have accepted the load in the
- 23 first place. Some people have complained about that.
- I did want to mention one thing, though. You may
- 25 have noticed that the overall survey had a different

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1 outcome than the three different respondent types. That's

- 2 because the non-regulatory portion skewed it. There were
- 3 65 people that responded as one category. They might not
- 4 be familiar with the C&D regulations. So I'm thinking
- 5 that might be why the other two came up in their top
- 6 three, but it didn't overall. So if more people from one
- 7 respondent group responded, then it would have skewed it a
- 8 different way.
- 9 ACTING CHAIRPERSON MARIN: Okay. All right.
- 10 Thank you.
- 11 Patty.
- 12 DEPUTY DIRECTOR WOHL: Patty Wohl, Waste
- 13 Prevention and Market Development.
- 14 As far as the markets side, we actually have four
- 15 pretty long-lived programs that are working well for us:
- 16 the Green Building Program, the Loan Program, CalMAX, and
- 17 the Reuse Assistance Grants. So what the Market staff
- 18 proposed is, like on the green building side, that we used
- 19 to have, you know, green building grants and
- 20 deconstruction grants, that maybe we revisit that as a way
- 21 to stimulate the markets.
- 22 There's a group called Great Green Residential
- 23 Environmental Action Team that's working on developing
- 24 model guidelines for residential C&D. We want to get
- 25 involved with that and work with them and try to shore up

- 1 that effort. We've talked about working with LEED and
- 2 raising the bar for what C&D material, what consists of
- 3 getting a lead silver. You know that the Executive Order
- 4 has kind of required that all state buildings be built to
- 5 LEED silver. For every building that we can build, it's a
- 6 75 percent diversion of C&D. So we want to make an
- 7 all-out effort in that way.
- 8 The Reuse Assistance Grants, the history has been
- 9 22 out of 37 grants have been related to C&D. We've
- 10 proposed increasing -- you know, we only give out \$250,000
- 11 a year. We've talked about increasing that amount.
- 12 On the CalMAX side, 25 percent of the CalMAX
- 13 matches relate to C&D. And over the life of this program,
- 14 it's diverted 910,000 tons. That's a huge place for us to
- 15 be focusing. What we want to look at is revamping that
- 16 and trying to better quantify the matches and better
- 17 automate those matches. So we want to just spend some
- 18 effort there.
- 19 And then on the loan side, to possibly look at
- 20 incentives for C&D, you know, some areas like that to do
- 21 an all-out marketing campaign on our low interest rate
- 22 loan for those efforts. And then I think the last one we
- 23 talked about was sort of tied to what Howard has been
- 24 talking about, that research related to C&D material
- 25 flows. So our focus in markets was more to try to enhance

- 1 the programs we know that are working already and infuse
- 2 some dollars and try to stimulate the markets that way.
- 3 ACTING CHAIRPERSON MARIN: Okay.
- 4 COMMITTEE MEMBER MULÉ: I was just going to say,
- 5 I mean, have you as a staff looked at specific items such
- 6 as -- and I think you mentioned it in your survey -- was
- 7 use of recycled asphalt, you know, and aggregate. I know
- 8 when we were at the SWANA meeting in Palm Springs, we meet
- 9 with the folks -- the CMRA people from Dan Copp Recycling
- 10 in Riverside County. And, you know, his concern is that
- 11 he's getting all this material -- and you guys are
- 12 familiar with that. He's getting all the material, but he
- 13 doesn't have the markets for it.
- 14 And so one of the suggestions that they made was,
- 15 you know, maybe if we as an organization, we as staff, go
- 16 out and educate the local jurisdictions that it's in their
- 17 best interest to use this product, keep it within their
- 18 own jurisdictional boundaries. Number one, they're
- 19 increasing their diversion rate. But number two, you
- 20 know, they're walking the walk by actually reusing that
- 21 material. And those are the kinds of things that I'd like
- 22 to see us focus on more.
- 23 And so if that can give you just some direction.
- 24 I mean, that, to me, was just such a great example. And
- 25 then you can carry that over to RAC and some other

- 1 materials that are being generated in these jurisdictions.
- 2 You know, let's be innovative in some of the things we do.
- Now, are the jurisdictions going to support -- do
- 4 we want to mandate it? I don't know if we want to do
- 5 that. I think what we want to do is start out by
- 6 educating them and being positive and encouraging them to
- 7 use it and identifying those jurisdictions that are
- 8 already doing that, and then using them as examples as a
- 9 best management practice to educate the other
- 10 jurisdictions.
- 11 DEPUTY DIRECTOR WOHL: And we actually have that
- 12 as one of our recommendations. And, in fact, that's one
- 13 of those that kind of crosses between Pat and I. So we're
- 14 talking about developing the markets. He's got one that
- 15 he'd probably like to talk about now, which is kind of
- 16 encouraging local governments. You know, they push
- 17 diversion, but they need to push the purchasing piece,
- 18 too.
- 19 COMMITTEE MEMBER MULÉ: Exactly. And that's how
- 20 I hope that we will continue to work, is cross
- 21 divisionally and make those connections. And, again, you
- 22 know, as Rosario says, we're all in this together. You
- 23 know, our goal is to maximize diversion. It's real
- 24 simple.
- 25 ACTING CHAIRPERSON MARIN: When we work with the

- 1 jurisdictions, I want to come up with some incentives
- 2 where they actually -- and, you know, besides giving them
- 3 money. And I don't know what that is. There's got to
- 4 be -- we need to give them a reason why they need to do
- 5 this, aside from getting their credits and all that. I
- 6 don't know.
- 7 Maybe we need to have a small group of city
- 8 mayors or council members or city engineers or whatever.
- 9 What would be some incentives we can give them? What
- 10 would preclude them from not wanting to participate, if
- 11 you will? What are the disincentives that they have?
- 12 What are the challenges they're facing? Maybe we can
- 13 address that with the jurisdictions themselves. I know
- 14 they're all going to say, "Give us some more money. Give
- 15 us some grants." I like that. It's always about the
- 16 money. I'll just go print some more, you know.
- 17 DEPUTY DIRECTOR SCHIAVO: Actually, I think that
- 18 would be a great idea. That would probably do it right
- 19 there. Print the money, and we'll be done with it. I
- 20 just want to mention --
- 21 ACTING CHAIRPERSON MARIN: Solve all the
- 22 problems.
- DEPUTY DIRECTOR SCHIAVO: Very creative.
- On the collection side, what we've seen, we have
- 25 about 150 jurisdictions who are on SB1066 Time Extensions.

- 1 Of those, we have about 60 that have come forward to the
- 2 Board that actually have ordinances in place. There's
- 3 another 40 that will be coming forward for second
- 4 extensions, over 40 that will be requesting to be approved
- 5 for additional ordinances. So the collection side is
- 6 building.
- 7 We're seeing more and we continue to promote more
- 8 regional agencies. And then within that framework what we
- 9 want to see is more regional facilities, because having
- 10 the regional agencies get together as well as more County
- 11 cooperation, we're starting to see a little bit of that.
- But then tied into that and right now what the
- 13 barrier is, is dealing with Public Works Departments. And
- 14 I'm not saying this is universal. But we still have the
- 15 barriers, some historical information or historical
- 16 experiences that have existed where there's biases against
- 17 using this material. And instead of really looking into
- 18 it, sometimes we just hear it doesn't meet our
- 19 requirements, that's it. Well, we don't think that's
- 20 necessary the story. So maybe there's ways we can
- 21 incrementally -- instead of putting it on primary roads,
- 22 let's test some of the stuff on some of the secondary
- 23 roads with communities.
- 24 As far as the incentives, I think in some cases,
- 25 you know, you just have to get a sense of what communities

- 1 are dealing with. And the incentives may be unique to
- 2 that particular jurisdiction. But you don't know until
- 3 you start meeting with them and talking with them, getting
- 4 mayors and elected officials together. That's probably
- 5 one of the elements you'll see in the plan that will be
- 6 coming before you next month, is to not only having staff
- 7 go out and meeting with the elect officials and having
- 8 forums, but having Board members do so as well. In total
- 9 support of doing that.
- 10 We're also, you know, underway with our
- 11 characterization study looking at transfer stations,
- 12 disposal facilities, and material recovery facilities to
- 13 see what the constituents are in that C&D material.
- 14 That's going to be helpful as well.
- Our website, we're putting together more
- 16 materials for jurisdictions on the how to's, who's doing
- 17 what, peer matching opportunities. So that's going to
- 18 help quite a bit.
- 19 We're also looking at having an additional C&D
- 20 workshop later this year. We had one that was very
- 21 successfully attended. There was a lot of good
- 22 information. Want to have another follow-up, again, based
- 23 on our future experiences.
- 24 So that's at this point where we are in this.
- 25 ACTING CHAIRPERSON MARIN: Okay. Thank you, Pat.

- 1 Ms. Mulé.
- 2 COMMITTEE MEMBER MULÉ: And I just want to say
- 3 you had just mentioned it. The lack of infrastructure is
- 4 an impediment, as you well know. And, again, I can share
- 5 my experience in Riverside County where there were several
- 6 jurisdictions that wanted to implement an ordinance, and
- 7 they would come to the haulers and say, "We want to do
- 8 this." And the problem was there was no facility to bring
- 9 mixed loads of C&D.
- 10 And then when we went out to the customers, the
- 11 contractors, and said, "How about if we provide you with
- 12 separate bins for C&D," they just said, "No way. We're
- 13 not doing it. Our guys are too busy. They're not going
- 14 to sit there and separate everything out. They're just
- 15 going to throw it all in one bin." So then everybody was
- 16 caught in the middle, because we couldn't actually take
- 17 the mixed loads anywhere to be separated. So it was very
- 18 frustrating, I know, when I was working down there to try
- 19 to get this whole thing going.
- 20 The good news is that infrastructure is being
- 21 developed. But as we know, and Pat and I have talked
- 22 about this several times, it's going to take time to get
- 23 that infrastructure developed. We got a city in the high
- 24 desert that's working on it. Hopefully, they'll be open
- 25 by July of this year. But how long did it take them to

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- 1 get that infrastructure developed?
- 2 So I think if we all recognize all these facts,
- 3 that it's going to take a while, but we're getting there.
- 4 And then combine that with some of these other
- 5 recommendations that staff is working on, you know, I
- 6 think we can make some positive impacts.
- 7 ACTING CHAIRPERSON MARIN: I'm actually very
- 8 encouraged. It seems like sometimes we take one step and
- 9 then we have to take two steps back. But we're actually
- 10 moving. And it seems to me we're taking two steps. We
- 11 take one step back and we're going to take two steps, and
- 12 we will move.
- 13 Did you want to say something?
- 14 BOARD MEMBER PEACE: Howard mentioned he wants to
- 15 do another study on material flow to show if the
- 16 regulations are really what's hindering the C&D, you know,
- 17 processing situation. When do you plan to do that, or
- 18 when will you know?
- 19 DEPUTY DIRECTOR LEVENSON: I think that's
- 20 something that we as Executive staff have to discuss prior
- 21 to bringing the item to you next month in terms of what is
- 22 the scope of that. Does it go beyond C&D to encompass
- 23 other materials? And exactly how much will we have to
- 24 spend on that?
- 25 But, presumably, if we brought that in an item

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- 1 and you directed us to do that, it would be something we
- 2 would be able to do later this year as soon as we could
- 3 get that in place.
- 4 BOARD MEMBER PEACE: I guess --
- 5 DEPUTY DIRECTOR LEVENSON: If it's a contract,
- 6 it's going to take a little longer to get in place. If
- 7 it's staff, that takes staff resources to go out and do
- 8 that kind of survey.
- 9 COMMITTEE MEMBER MULÉ: That was part of what we
- 10 had discussed at our Board retreat, was to do that market
- 11 infrastructure analysis and do it like on a regional basis
- 12 to see where materials are going and where the markets are
- 13 and what markets are lacking.
- 14 ACTING CHAIRPERSON MARIN: Mr. Leary, you
- 15 promised us something; right?
- 16 EXECUTIVE DIRECTOR LEARY: I'm sorry. I promised
- 17 what?
- 18 ACTING CHAIRPERSON MARIN: You promised us
- 19 something regarding market and --
- 20 EXECUTIVE DIRECTOR LEARY: What retreat?
- 21 ACTING CHAIRPERSON MARIN: The retreat.
- 22 EXECUTIVE DIRECTOR LEARY: I'm teasing, of
- 23 course, Madam Chair. I don't want to cut short Member
- 24 Peace's questions. But this is clearly all going to role
- 25 up into the action plan that we conceived of in the

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- 1 retreat and we'll bring forward to you next month.
- 2 BOARD MEMBER PEACE: I just have to say, you
- 3 know, I was on the Board. I was a new member on the Board
- 4 during all this, the regulations development. And it was
- 5 very, very controversial. And what was finally passed
- 6 didn't make a lot of sense to me, from the low tiers to
- 7 the no residual requirement. So even with or without the
- 8 material flow study, some of these just don't make sense
- 9 to me. And I personally would like to see some of the
- 10 regulations changed to more reflect what staff had
- 11 originally recommended. And so I don't know how we move
- 12 in that direction, how hard that would be. I know Howard
- 13 said he didn't want to go through a whole regulation
- 14 change at this point.
- But even with all these studies, I mean, some of
- 16 the things in the C&D regulations just didn't make sense,
- 17 from some of the things that were required in the C&D
- 18 regulations that weren't required in the transfer
- 19 processing -- like I said, the no residual requirement,
- 20 like what Board Member Mulé said. Some people don't want
- 21 it if there's any sort of stuff that's mixed in there.
- 22 They don't even want to take it because of that
- 23 requirement.
- 24 ACTING CHAIRPERSON MARIN: Well, we have our work
- 25 cut out for us. But I believe -- more so than anything

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- 1 else, I believe that we're ready for the challenge. And I
- 2 thank all of you and especially the three of you that
- 3 worked together. We'll deal with this, you know. I
- 4 believe we're bigger than the obstacles before us. So
- 5 we'll meet the challenge.
- 6 Thank you, Howard. Thank you, Patty. Thank you,
- 7 Pat. Oh, I'm sorry. Allison.
- 8 COMMITTEE MEMBER MULÉ: Can't forget Allison.
- 9 ACTING CHAIRPERSON MARIN: Thank you to all of
- 10 your staff who I know worked very hard on this. With
- 11 that, everybody else is dismissed.
- 12 Pat, you're going to continue; right?
- 13 DEPUTY DIRECTOR SCHIAVO: I'd like to go ahead
- 14 and list these by the Committee item letter, rather than
- 15 Board number. So we'll go ahead and start with Item C.
- 16 And this is Consideration of the Amended Nondisposal
- 17 Facility Element for the City of Los Angeles, Los Angeles
- 18 County. And Steve Uselton will present this item.
- 19 ACTING CHAIRPERSON MARIN: Who's that Steve
- 20 Uselton?
- 21 DEPUTY DIRECTOR SCHIAVO: He's some guy from the
- 22 south.
- 23 SUPERVISOR USELTON: Good morning. The City of
- 24 Los Angeles has amended its NDFE by identifying and
- 25 describing California Waste Services. This is an existing

- 1 facility that is required to be permitted under the
- 2 Board's recently adopted C&D regulations. This is the
- 3 third amendment that the City has made to its originally
- 4 approved Nondisposal Facility Element. The facility is a
- 5 large volume construction, demolition, and inert debris
- 6 processing facility which accepts material from Orange and
- 7 Los Angeles Counties. The facility is located in the City
- 8 of Los Angeles.
- 9 And that concludes my presentation.
- 10 ACTING CHAIRPERSON MARIN: Okay. Any questions?
- 11 COMMITTEE MEMBER MULÉ: No, Madam Chair.
- 12 ACTING CHAIRPERSON MARIN: Any problems? No.
- 13 Actually, I have no problems.
- 14 Thank you, Steve. And I know who you are. He's
- 15 my partner in the office in Long Beach.
- 16 DEPUTY DIRECTOR SCHIAVO: Item E is Consideration
- 17 of the Application for an SB1066 Time Extension by the
- 18 City of Madera, Madera County. And Natalie Lee will
- 19 present this item.
- 20 MS. LEE: Good morning, Committee and Board
- 21 members. The City of Madera has requested a time
- 22 extension through December 31st, 2005. The specific
- 23 reasons the City needs a time extension are as follow.
- 24 The city has one of the highest growth rate counties in
- 25 the state. The significant level of residential and

- 1 commercial growth have impacted all existing services,
- 2 including the waste management sector. The City of Madera
- 3 is addressing the needed changes with limited budgets and
- 4 very limited staff resources.
- 5 Growth in the city and county and variations in
- 6 the waste stream coming into the county's materials
- 7 recovery facility and landfill have impacted the
- 8 processing programs at both of these facilities. There
- 9 was an efficiency study done in 2003 which identified
- 10 these limitations in efficiency, and the landfill and
- 11 operator are looking to make improvements in these
- 12 programs.
- 13 A permit revision that will allow new and
- 14 expanded programs and facilities is pending and should be
- 15 complete in mid-2005. The City will review the existing
- 16 service agreements to maximize diversion under new
- 17 agreements or will move to a facility which can provide
- 18 adequate services.
- 19 The City has undergone numerous staff and
- 20 management changes in the last two years which have
- 21 effected the time frames for development and
- 22 implementation of programs. The City anticipates a 9
- 23 percent increase in diversion through the proposed plan of
- 24 correction.
- 25 Board staff have determined that the information

- 1 submitted in the application is adequately documented and
- 2 is recommending that the Board approve the time extension
- 3 request for the City as submitted with the addition of one
- 4 program to the plan of correction. Staff recommends that
- 5 the program to be added will be the development and formal
- 6 adoption of a recycled content procurement policy by the
- 7 City. A representative from the City is present to answer
- 8 any questions. This concludes my presentation.
- 9 ACTING CHAIRPERSON MARIN: Okay. Thank you. We
- 10 have some questions for the representative. Oh, you don't
- 11 have any questions. Okay. No questions for the
- 12 representative. And no questions for you.
- 13 But I'm glad that the work plan has already
- 14 been -- you want to come talk to us for a second? Oh,
- 15 she's with the next item. You're not from the City of
- 16 Madera. Let me put on my glasses. Oh, you are not from
- 17 the City of Madera. Okay.
- 18 No. I'm glad that everything is working out, and
- 19 I appreciate that. I like this. We can't vote on it.
- 20 Thank you very, very much.
- 21 That takes us to the next item.
- 22 DEPUTY DIRECTOR SCHIAVO: Yasmin Satter will
- 23 present Item F, which is Consideration of the Application
- 24 for an SB1066 Time Extension by the City of Stockton, San
- 25 Joaquin County.

- 1 MS. SATTER: I was too excited about my item
- 2 so --
- 3 ACTING CHAIRPERSON MARIN: And here I am sending
- 4 you to Madera. That is not nice. Thank you.
- 5 MS. SATTER: Good morning, Committee members.
- 6 The City of Stockton has requested a 1066 Time
- 7 Extension through December 31st, 2005. The specific
- 8 reasons the City needs their time extension are to
- 9 establish and implement a new franchise agreement with new
- 10 and expended programs that are anticipated to take full
- 11 effect within one year after implementation and are as
- 12 follows.
- 13 Beginning June 2004, the City started
- 14 implementation of a new three-cart collection program for
- 15 all residential and commercial generators.
- Beginning June 2004, the City initiated
- 17 requirements that all commercial and industry haulers
- 18 divert 50 percent of material collected.
- 19 In addition, the City also passed a construction
- 20 and demolition debris ordinance requiring all construction
- 21 and demolition contractors to divert 50 percent of all
- 22 project waste generated.
- 23 The City anticipates an 11 percent increase in
- 24 its diversion through these programs. Board staff has
- 25 determined that the information submitted in the

- 1 application is adequately documented. Based on this
- 2 information, Board staff is recommending that the Board
- 3 approve the City's time extension request. A
- 4 representative from the City, Mike Miller, is present to
- 5 answer any questions you might have.
- 6 This concludes my presentation.
- 7 ACTING CHAIRPERSON MARIN: Okay. Is the
- 8 representative from the City here? I was really taken by
- 9 your -- well, go ahead. Tell us who you are.
- 10 MR. MILLER: Mike Miller. I'm solid waste
- 11 manager for the City of Stockton.
- 12 ACTING CHAIRPERSON MARIN: Thank you. I was
- 13 really interested in your curbside for food waste.
- MR. MILLER: Okay. Sure. We're excited about
- 15 it.
- 16 ACTING CHAIRPERSON MARIN: Is that already in
- 17 place, or is that something --
- 18 MR. MILLER: Yes. It's in place. And, actually,
- 19 we're expanding it in June 2006 to include meat and fish.
- 20 It now includes vegetables, fruits, dairy products,
- 21 grains. And it's going to be expanded to include --
- 22 ACTING CHAIRPERSON MARIN: And this is city-wide?
- MR. MILLER: Yes.
- 24 ACTING CHAIRPERSON MARIN: I want to go to his
- 25 city. I was really taken. I think that's pretty

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- 1 innovative.
- 2 MR. MILLER: We have about 68,000 residential
- 3 accounts. And all of them are eligible -- or actually is
- 4 part of the package they get when they -- for garbage
- 5 service.
- 6 ACTING CHAIRPERSON MARIN: Wow. Well, I have no
- 7 problem with this. But where are you taking -- once you
- 8 take all of this, where does it actually go?
- 9 MR. MILLER: Okay. We have two franchisees,
- 10 Waste Management, Stockton Scavenger. They cover the east
- 11 side of town. And on the west side of town is Allied
- 12 Waste Sunrise Sanitation. Waste Management takes their
- 13 materials, the green waste, to the city of Modesto's
- 14 composting site. And Sunrise Sanitation, they take theirs
- 15 to -- they own Forward Landfill. They take it there, and
- 16 they use it. They grind it up and use it for alternative
- 17 daily cover currently.
- 18 ACTING CHAIRPERSON MARIN: Excellent.
- 19 COMMITTEE MEMBER MULÉ: I just had one question,
- 20 Mike. I noticed here that in 2000 you were at 49 percent;
- 21 2001 at 51 percent; and then in 2002, you went to 46
- 22 percent.
- MR. MILLER: Right.
- 24 COMMITTEE MEMBER MULÉ: Is the 46 -- when you saw
- 25 that 46 percent, is that what caused you to go to the 1066

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- 1 Time Extension?
- 2 MR. MILLER: I think that that made it -- that
- 3 really was a decisive factor, yes. It was not a surprise
- 4 to us that our disposal was climbing. We've experienced a
- 5 lot of growth in Stockton. And we've known for many years
- 6 that we needed to make changes. And our City Council,
- 7 fortunately, had the courage to make those changes.
- 8 COMMITTEE MEMBER MULÉ: I guess I'm a little
- 9 perplexed, because you were above 50 percent in 2001. And
- 10 I guess if I were sitting in your shoes and I was at 49
- 11 and then 51 and then I dropped one year, I would say,
- 12 well, maybe we shouldn't rush to a 1066 Time Extension.
- 13 It could have been an anomaly for that year. Again, I
- 14 don't know the particulars of your community. So I'm
- 15 trying to understand --
- MR. MILLER: No. There was a pattern of
- 17 increasing disposal for the year. We knew what we had to
- 18 do.
- 19 COMMITTEE MEMBER MULÉ: So you were kind of
- 20 looking forward, anticipating what the future would hold.
- 21 Because, again, that's, I think, one of the shortcomings
- 22 of this system is we're two years, three years in arrears
- 23 on knowing where we're at. So I'm just -- so based on
- 24 your knowledge of current disposal trends, you felt that
- 25 it was in the city's best interest to request the time

- 1 extension?
- 2 MR. MILLER: Exactly. In our new franchise
- 3 agreements, we really took the opportunity to make some
- 4 wholesale changes in our program that we needed to make,
- 5 probably the most significant of which was we included the
- 6 commercial. Commercial is about 79 percent of our waste
- 7 stream. And we included that in the franchises and made
- 8 that subject to 50 percent diversion requirement. Prior
- 9 to that, it had been unregulated by the City. It was open
- 10 market. And we didn't have -- had no control whatsoever
- 11 where that waste went. So that was probably the most
- 12 significant thing. And I knew that it's going to take a
- 13 while for that to take effect. But we're quite confident
- 14 that we'll easily get over the 50.
- 15 COMMITTEE MEMBER MULÉ: I think you will, too.
- 16 Good job. Thank you.
- 17 ACTING CHAIRPERSON MARIN: Thank you, Mr. Miller.
- 18 I appreciate that. And I'm going to come and visit your
- 19 city one of these days very, very soon. Because I just --
- 20 you know, sometimes when I go and visit something, then I
- 21 go and tell the world what I just visited. And if you
- 22 guys are able to do it, then the other people should be
- 23 able to do it and follow your good lead there.
- MR. MILLER: We'd love to have you come.
- 25 ACTING CHAIRPERSON MARIN: Thank you very much.

- 1 Okay. The next item is --
- 2 DEPUTY DIRECTOR SCHIAVO: Item G is Consideration
- 3 of the Application for an SB1066 Time Extension by the
- 4 City of Chino, San Bernardino County. And Rebecca Brown
- 5 is presenting.
- 6 ACTING CHAIRPERSON MARIN: I won't send you to
- 7 Madera either.
- 8 MS. BROWN: The City of Chino has also requested
- 9 a time extension through December 31st, 2005. The reasons
- 10 the City needs a time extension are to implement programs
- 11 as outlined in their first extension, which are conducting
- 12 a survey to determine which commercial accounts are
- 13 currently using the hauler's recycling services. The City
- 14 will refocus and increase its commercial sector diversion
- 15 efforts based on the results of that survey. If the
- 16 resulting increase in diversion is not significant, the
- 17 City will negotiate with its waste hauler to further
- 18 expand commercial recycling.
- 19 The City and its waste hauler will be working
- 20 with seven private schools and the Chaffey College
- 21 satellite campus to implement recycling programs to
- 22 increase diversion from those school sites.
- 23 The City and its waste hauler are also conducting
- 24 a review of multi-family accounts to determine whether
- 25 additional complexes can be added to the curbside

- 1 recycling program and will add those complexes to the
- 2 program to increase diversion in that sector.
- 3 And, last, the City and hauler are initiating
- 4 outreach efforts to inform properties in the residential
- 5 and commercial sector about recycling opportunities, with
- 6 a particular focus on self-haul construction and
- 7 demolition debris.
- 8 The City is analyzing the most effective way of
- 9 ensuring and documenting diversion of construction and
- 10 demolition debris without stifling the current voluntary
- 11 recycling efforts. The City of Chino anticipates a 7
- 12 percent increase in its diversion rate.
- Board staff has determined that the information
- 14 submitted in the application is adequately documented.
- 15 And based upon this information, Board staff is
- 16 recommending that the Board approve the time extension
- 17 request. A representative from the City is here to answer
- 18 any of your questions.
- 19 This concludes my presentation.
- 20 ACTING CHAIRPERSON MARIN: Thank you.
- 21 Questions?
- 22 COMMITTEE MEMBER MULÉ: Who's here from Chino?
- MS. BROWN: Marcia Godwin.
- 24 COMMITTEE MEMBER MULÉ: Hi. I don't think I met
- 25 you when I was working with the City on this.

- 1 I just want to say, Madam Chair, the City of
- 2 Chino has experienced -- come on up, because I think you
- 3 can address this better than I.
- 4 The city has explosive growth, plus they've
- 5 annexed. They've had several annexations over the last
- 6 few years. And the third piece of this is there was a
- 7 problem with illegal haulers coming in and hauling some of
- 8 the C&D and other materials. And so, again, it was
- 9 difficult for the city to get a handle on what was truly
- 10 being disposed of in their community. And, you know,
- 11 these illegal haulers may have said a load was from Chino,
- 12 when, in fact, it was from another community. That along
- 13 with -- I don't know if you're working with the Chino, the
- 14 men's prison and the other facilities there. Is that part
- 15 of your analysis?
- MS. BROWN: Yes. There are already diversion
- 17 programs occurring at those facilities.
- 18 COMMITTEE MEMBER MULÉ: Because I think they
- 19 could be large sources of diversion. And I just hope that
- 20 we're maximizing what we're doing.
- 21 But I can say I know that the City is trying
- 22 their best to do this. And I commend you for requesting
- 23 the time extension. I know you'll continue to move
- 24 forward and do good work.
- 25 MS. GODWIN: I would just simply confirm that

- 1 information. The men's prison, the California Institution
- 2 for Men, has been in the city limits of the City of Chino.
- 3 Two additional state correctional facilities were part of
- 4 the rather large annexations. And what was commonly
- 5 referred to as the Chino Dairy or Agricultural Preserve,
- 6 but actually included parts that are now in -- that have
- 7 been in Riverside County and also part of the City of
- 8 Ontario. And approximately 20 percent of the City's waste
- 9 stream is self-haul through these facilities, and in some
- 10 cases construction, demolition debris.
- 11 We do have waste that is disposed in six
- 12 different counties and four primary counties where we're
- 13 at the intersection. And, yes, it's a growing community.
- 14 And with annexations, one somewhat smaller one in 1999
- 15 that didn't affect achievement of the 2000 diversion goal,
- 16 and a much larger one mid-2003. So in addition to the
- 17 enhancements of programs that were mentioned, we're
- 18 working on a new base year study as well because the
- 19 composition of the city is so different now.
- 20 ACTING CHAIRPERSON MARIN: I only have one
- 21 question. The seven schools that you guys are working
- 22 with, they didn't have a recycling program established?
- 23 Or how is it that you're working with them?
- MS. GODWIN: It may be as much a matter of
- 25 documenting their existing efforts and formalizing. The

- 1 public school district does have recycling programs in
- 2 place in all the public schools. And as we were looking
- 3 for ways to build on our existing programs, it did seem to
- 4 be a logical next step to go to the private schools as
- 5 well. And we have a growing satellite campus with the
- 6 community college as well, which is another area to
- 7 enhance recycling.
- 8 ACTING CHAIRPERSON MARIN: And last, but not
- 9 least, you anticipate Chino to continue to grow insofar as
- 10 more houses, more apartment buildings, and so forth? The
- 11 reason why I'm asking that specifically with the multi
- 12 unit construction, I was just talking yesterday -- I was
- 13 meeting with Assemblywoman Cindy Montanez. And she wanted
- 14 to put in statute a requirement for recycling at the
- 15 multi-unit facilities. And one of the best times to do it
- 16 is when they're being built. So there may be the great
- 17 desire by current facilities and owners of all of these
- 18 properties to recycle, but they have not built in the
- 19 space for the bins that -- the various bins that it would
- 20 require.
- 21 And so I'm suggesting -- because if I remember
- 22 how Chino is developing, there's still some room to grow.
- 23 And I would very much -- instead of having or waiting
- 24 until the Legislature mandates that, that maybe you talk
- 25 to your City Council and begin to be very -- unless you

- 1 already have that, you already have that as a requirement
- 2 for new construction to have the ability to recycle on the
- 3 side. Do you have that?
- 4 MS. GODWIN: Well, I first worked for the City
- 5 when we first started curbside recycling. I actually
- 6 personally went out to every multi-family complex in the
- 7 community. It is a relatively small portion of the
- 8 residential sector. And there are portions of the
- 9 agriculture preserve that are master planned for
- 10 development. And we're meeting monthly on how to design
- 11 the enclosures and vehicle access in great detail.
- 12 And there's one project that's master planned, I
- 13 believe, through property with the men's prison. And
- 14 there recently was an opening of a consortium of
- 15 developers, but we're definitely meeting on a regular
- 16 basis on all those issues.
- 17 ACTING CHAIRPERSON MARIN: I appreciate that very
- 18 much. I know Ms. Mulé wants to give you kudos for that.
- 19 COMMITTEE MEMBER MULÉ: Again, Chino, I can't say
- 20 enough good things about this City. When I was with the
- 21 franchise hauler, they would actually come to us. And
- 22 they initiated this system, if you will, or this procedure
- 23 where they would forward us all the site plans. And so we
- 24 would review the site plans and meet with the City's
- 25 planning department and with the developer to make sure

- 1 there was adequate space for carts, systems in
- 2 single-family residences, for example, and commercial
- 3 developments as well. So, again, the City really, they're
- 4 doing all the right things. They really are. They're
- 5 trying their best.
- 6 ACTING CHAIRPERSON MARIN: You get points for
- 7 trying. How's that?
- 8 The next item.
- 9 DEPUTY DIRECTOR SCHIAVO: Rebecca will be
- 10 presenting Item H, which is Consideration of a Second Time
- 11 Extension Application by the City of Ontario, San
- 12 Bernardino County, and City of Santee in San Diego County.
- MS. BROWN: The cities of Ontario and Santee have
- 14 requested a second time extension through December 31st,
- 15 2005.
- 16 The reasons why the City of Ontario has requested
- 17 a second time extension are: To allow time to expand its
- 18 non-residential sector diversion and outreach programs;
- 19 expand large venue diversion programs at the convention
- 20 center, the airport, and the area race track; and to
- 21 enforce and expand the construction, demolition inerts
- 22 ordinance; establish a database to track that diversion;
- 23 and train City staff to implement the ordinance.
- 24 This additional time will also allow the City's
- 25 new staff to carry out their duties that include

- 1 implementing the construction and demolition ordinance,
- 2 conducting waste assessments at businesses, and
- 3 implementing the private hauler permitting program. The
- 4 City anticipates an 11 percent increase in its diversion
- 5 rate.
- 6 The specific reasons why the City of Santee has
- 7 requested its second time extension are as follows: To
- 8 implement the construction and demolition diversion
- 9 ordinance that requires residents and contractors to
- 10 divert C&D waste from the landfill; for the City and the
- 11 City's franchise hauler to work with construction projects
- 12 to make sure they take advantage of local C&D recycling
- 13 opportunities. And the City anticipates a 3 percent
- 14 increase in their diversion rate.
- Board staff has determined that the information
- 16 submitted in the applications is adequately documented.
- 17 And based on this information, Board staff recommends that
- 18 the Board approve the time extension requests for the two
- 19 cities. There are representatives from the City of
- 20 Ontario present.
- 21 This concludes my presentation. Thank you.
- 22 ACTING CHAIRPERSON MARIN: Thank you, Rebecca.
- Is there anybody from the City of Ontario here?
- 24 Because I want to tell you something really good about
- 25 Ontario.

- 1 MR. JESKE: I'm Ken Jeske, the Director of Public
- 2 Works and Community Services. And with me is Carey Dale,
- 3 one of our managers that's helping with the solid waste
- 4 program. We call it the Integrated Waste Program now, by
- 5 the way. And if we thought Chino was a growing area, come
- 6 visit Ontario. In fact, the entire Inland Empire area
- 7 right now is creating one-third of all the jobs in
- 8 California.
- 9 ACTING CHAIRPERSON MARIN: Amazing. Amazing. I
- 10 want to know more about your NASCAR and the airport
- 11 because --
- 12 MR. JESKE: It's interesting to hear that,
- 13 because the race track is not in Ontario. So I think that
- 14 was a misnomer in the staff report. The race track is
- 15 actually in the sphere of influence of the City of
- 16 Fontana. That's why you hear it referred to as the
- 17 Fontana Speedway. And is currently in the Unincorporated
- 18 County of San Bernardino area.
- 19 So we have a lot of spillover businesses that
- 20 fits into our business recycling program that we're
- 21 kicking off. In fact, our City Council just adopted a new
- 22 rate schedule that was effective on the first of this
- 23 month to give a rate break for business recycling programs
- 24 that they think will help meet these goals quite a bit.
- 25 But other than the spinoff businesses, that which

- 1 is generated off the race track is not counted by our
- 2 City.
- 3 ACTING CHAIRPERSON MARIN: What about the Ontario
- 4 airport. What is it that you're attempting to do there?
- 5 MR. JESKE: The airport is actually owned by the
- 6 City of Los Angeles. It's not owned by the City of
- 7 Ontario. We have periodically held work with them, and
- 8 they do have an in-house recycling program for the
- 9 facilities that are operated by Los Angeles World
- 10 Airports. I couldn't tell you as I stand here their exact
- 11 percentage, because they vary pretty dramatically as they
- 12 built their new terminals.
- 13 Then on airport property, as regulated by the
- 14 FAA, you have a number of other airport-related land uses.
- 15 And we do provide service to those other airport-related
- 16 land uses, which is part of our Business and Industrial
- 17 Recycling Program. There's a lot of private businesses
- 18 there, such as FedEx and UPS and a whole host of operating
- 19 terminals.
- 20 ACTING CHAIRPERSON MARIN: Okay. So how is it
- 21 that it landed on this report?
- MS. BROWN: I beg your pardon?
- 23 ACTING CHAIRPERSON MARIN: How is it that all
- 24 this landed in this report? Is it counted toward their --
- MS. BROWN: In regard to the area race track,

- 1 there are multiple jurisdictions impacted by the high
- 2 volume of people who visit the race track. So there is
- 3 waste generated directly at the race track that is not
- 4 counted towards the City. But many of those people use
- 5 the hospitality services provided in Ontario, Fontana, and
- 6 Rancho Cucamonga. So with all of those cities and the
- 7 County, we have been trying to see if there couldn't be a
- 8 joint effort to work together to address the impacts that
- 9 those hundreds of thousands of people have on the hotels
- 10 and the restaurants, transportation, and the airport.
- 11 ACTING CHAIRPERSON MARIN: Okay.
- 12 COMMITTEE MEMBER MULÉ: I just have one question,
- 13 Ken. The City currently does their own hauling; correct?
- 14 MR. JESKE: That is correct. We do our own
- 15 hauling. We do have several contracts for what we do with
- 16 the materials once we've picked it up and haul it, one
- 17 with Waste Management and one with Burrtec Waste
- 18 Industries. And we're negotiating another one with the
- 19 C&D facility. We're in the process of doing that now.
- 20 When the comment was made referring to a program
- 21 to "permit" haulers under City authority and City
- 22 ordinance, we're referring to private recyclers that are
- 23 outside of the waste stream regulation, but we can still
- 24 require them to report to us what they're doing.
- 25 That whole area around what is now the Fontana

- 1 Speedway, and historically was the Kaiser Steel Mill, has
- 2 a tremendous amount of small recycling industries. And
- 3 getting numbers on what they're doing has been very
- 4 difficult for all the surrounding jurisdictions.
- 5 We also have a lot of experience working with
- 6 multi-family and with the growing community. We're in the
- 7 process right now of planning, an addition to the city of
- 8 110,000 people. We're using the new urban concepts that
- 9 come out of the Urban Planning League and, in fact, with
- 10 the blessing of the Sierra Club is another, is how we're
- 11 trying to do responsible growth instead of urban and
- 12 suburban sprawl.
- We find that mixing a solid waste and recycling
- 14 system into that type of unit building is very difficult.
- 15 We currently have standards for bins -- for commercial
- 16 bins and multi-family projects. The difficulty is we
- 17 virtually had to abandon the commingled recycling bin
- 18 because it had such excessive contamination from the
- 19 residents that nobody would take it and ended up going
- 20 into the transfer station as waste anyway. So there's a
- 21 lot of challenges that we have to work with, and
- 22 particularly in that higher-density multi-family area.
- 23 COMMITTEE MEMBER MULÉ: The problem with
- 24 multi-family is that you have many times a transient
- 25 population.

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1 And, again, I would just like to emphasize, Madam

- 2 Chair, this is not an issue just here in California. It's
- 3 an issue everywhere. Really, what it takes is extensive
- 4 outreach and public education and the constant monitoring.
- 5 And it's a job that never ends.
- 6 So you've got job security, if that's what you
- 7 do. Trust me. I did that myself, you know, when I used
- 8 to work in the private sector.
- 9 And, again, the multi-family sectors is very
- 10 difficult. So that's why I'll be very interested in
- 11 hearing more about Assembly Bill 399, because there are
- 12 going to be some huge challenges if we mandate that
- 13 multi-family complexes recycle. There's just so many
- 14 issues.
- 15 And I, like you, Madam Chair, like to use the
- 16 incentive based as opposed to mandating. Let's see what
- 17 we can do to incentivize them and encourage them to
- 18 recycle.
- 19 And I know as a fast-growing community, as is the
- 20 rest of the Inland Empire, I think you've got a huge
- 21 opportunity with your commercial base. So hopefully you
- 22 can expand on what you're already doing there.
- MR. JESKE: Despite the rapid growth, we haven't
- 24 backslid. Every year, our percentage is getting better.
- 25 I think that contributes to staff recommending the

- 1 additional year. We appreciate working with your staff.
- 2 They've been very good to work with.
- 3 ACTING CHAIRPERSON MARIN: Thank you very much.
- 4 You know, Pat, one of the things I was thinking,
- 5 as we see some of the areas in the state where the
- 6 demographics growth is so huge, those should be our prime
- 7 targeted areas for providing incentives for those
- 8 jurisdictions or those businesses that would seek to do
- 9 C&D recycling. That should be a very clear objective
- 10 where we identify those areas where there's enormous
- 11 growth and we anticipate to have growth. So thank you.
- 12 What's the next item?
- 13 DEPUTY DIRECTOR SCHIAVO: Terri Edwards is going
- 14 to present Item I --
- 15 ACTING CHAIRPERSON MARIN: Wait a minute. Sorry.
- BOARD MEMBER PEACE: When I heard second time
- 17 extensions, my antennas always go up. But I was just
- 18 wondering why the City of Ontario and the City of Santee
- 19 were lumped together in one item.
- 20 DEPUTY DIRECTOR SCHIAVO: We've started doing
- 21 that for the last six or seven months that where we have
- 22 staff that are working with multiple jurisdictions, we put
- 23 them in one agenda item to save staff time and Board time.
- 24 Just an efficiency thing. The information is all the
- 25 same. It's all there. It's all presented.

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- 1 BOARD MEMBER PEACE: There might be some
- 2 questions on one and not the other.
- 3 Is somebody from the City of Santee here?
- 4 Nobody's here. Because I had some questions on them.
- 5 Maybe staff can answer to for me.
- 6 It said the City of Santee needed additional time
- 7 to allow the City Council to adopt a C&D ordinance. Do
- 8 they have any idea when that's going to happen?
- 9 MR. POULSON: They're in the process right now of
- 10 running -- I'm Zane Poulson from the Office of Local
- 11 Assistance.
- 12 They're in the process right now of actually
- 13 putting that together. And they have drafts they put
- 14 together. And they're getting ready within the next
- 15 couple months to bring that forward to their City Council
- 16 to look at adoption of that. They're really pushing hard
- 17 to get that done within the next couple of months.
- 18 BOARD MEMBER PEACE: That's another community
- 19 that's booming and ready to grow. So they really need to
- 20 get that going.
- 21 Do you know if they're talking about a voluntary
- 22 system or mandatory system?
- 23 MR. POULSON: I don't know the specifics. They
- 24 do have -- they're working from a draft that was put
- 25 together by the entire County and the SANDAG, San Diego

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- 1 Association of Governments put together, and that would
- 2 have mandatory requirements. So that's the draft they're
- 3 working from. But I don't know the specifics of what they
- 4 will actually have when it's finalized.
- 5 BOARD MEMBER PEACE: When you look at things, you
- 6 also look at whether the communities use like the recycled
- 7 road base and stuff like that in their communities.
- 8 Because I guess I had a couple -- I talked to a couple of
- 9 construction people down in the Santee area. They were
- 10 saying that the city has a pile of rubble and stuff all
- 11 over their city that they could use for road base and
- 12 different things, but the City won't let them do that. Do
- 13 you know anything?
- 14 MR. POULSON: I don't know specifics. I know
- 15 they are doing a new base year and that does include
- 16 recycling of road base that they have. So I do know they
- 17 use some, because in their new base years, as they were
- 18 quantifying that, they had contractors that do the road
- 19 construction and use that recycle road base. But I don't
- 20 know specifically about --
- 21 BOARD MEMBER PEACE: The construction companies I
- 22 talked to said it wasn't allowed.
- 23 BRANCH MANAGER MORGAN: Board Member Peace, I
- 24 believe that is changing. We did get some new information
- 25 from the City of Santee. And our understanding is that

- 1 the City Council members are extremely supportive of using
- 2 the recycled aggregate. And I understand just recently a
- 3 project -- and I'm not sure what road area it was -- the
- 4 construction company was able to use the recycled Class 2
- 5 base. So I think things are changing. So we appreciate
- 6 the message.
- 7 BOARD MEMBER PEACE: That's good to hear. Thank
- 8 you.
- 9 BRANCH MANAGER MORGAN: Cara Morgan, Office of
- 10 Local Assistance.
- 11 ACTING CHAIRPERSON MARIN: All right. Thank you
- 12 so very much. You know, it will always happen. The one
- 13 City that is not here, that's the one that we're not going
- 14 to give them the permit; right? No. Just in case Santee
- 15 is listening, there should be no problem with that
- 16 extension. Just in case. We don't know. They may be
- 17 listening through the Internet.
- 18 Okay. That leads us to the City of Kerman.
- 19 DEPUTY DIRECTOR SCHIAVO: I'm sure they're
- 20 booking a flight up for the Board meeting now.
- 21 Terri Edwards is going to present the second time
- 22 extension application for Kerman in Fresno County.
- MS. EDWARDS: Good morning, Committee members.
- 24 The City of Kerman has requested an SB1066 Time
- 25 Extension through December 31st, 2005. The specific

- 1 reasons the City needs a time extension are as follows:
- 2 To expand the City's recycling programs for diversion of
- 3 residential waste. Expansion to these diversion programs
- 4 will be supported by education and outreach efforts to
- 5 residents; and the restructuring of the current collection
- 6 system, such as coordinating waste and recycling
- 7 collection days to fall on the same day; and examining the
- 8 feasibility of switching to a commingled system.
- 9 The City will introduce a construction and
- 10 demolition ordinance to its Council for their approval and
- 11 implement a construction and demolition recycling program.
- 12 The City will also introduce a commercial recycling
- 13 program by offering recycling services to 20 businesses
- 14 that were identified during the last 1066 as businesses
- 15 that would benefit from such services. The City
- 16 anticipates a 17 percent increase in its diversion rate
- 17 with the implementation of program enhancements described
- 18 in the time extension request.
- 19 Board staff has determined that the information
- 20 submitted in the application is adequately documented.
- 21 Based on this information, Board staff is recommending the
- 22 Board approve the City's time extension request. A
- 23 representative from the City is available to answer any
- 24 questions.
- This concludes my presentation. Thank you.

- 1 ACTING CHAIRPERSON MARIN: Thank you. And who's
- 2 the representative from the City?
- 3 MS. EDWARDS: Ron Manfredi. He's here.
- 4 ACTING CHAIRPERSON MARIN: And you must speak
- 5 Spanish.
- 6 MR. MANFREDI: I'm Ron Manfredi, City Manager for
- 7 the City of Kerman.
- 8 ACTING CHAIRPERSON MARIN: Thank you for coming.
- 9 We really appreciate it.
- 10 I was impressed with the fact that you're doing a
- 11 lot of your outreach in Spanish.
- 12 MR. MANFREDI: Yes, we are. About 60 percent of
- 13 our community is hispanic. And we are also considering
- 14 some outreach in Sikh, which is a large growing percentage
- 15 of the Punjabi population, about 11 or 12 percent.
- 16 Interesting to note that during the earlier
- 17 proceedings I said, "You know, they might ask me a
- 18 question about asphalt," so I went out and called my city
- 19 engineer. And I said, "Gary, I know we're doing
- 20 something, but what are we doing?" And part of our
- 21 problem, I think, has been appropriate documentation and
- 22 follow through.
- 23 You talk about rapid growth. We're in the same
- 24 situation. We've doubled our population -- more than
- 25 doubled in my ten years plus with the City.

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1 And so we don't have a problem in that area of

- 2 asphalt, because we put into our specs that if the
- 3 contractor meets a higher standard, it can be used for
- 4 road base. If they don't want to meet that standard or
- 5 they can't meet that standard, then we use it to reinforce
- 6 our wastewater treatment ponds and our paths and roads
- 7 around our drainage systems.
- 8 Where we've had a problem is two-fold. First of
- 9 all, the accounting or recordkeeping system from the
- 10 county landfill, both they and we determined was
- 11 inadequate, because when you're in a rural area -- we're
- 12 about 18 miles west of Fresno. We call ourselves the
- 13 jewel to the west side. And in this aspect, you have a
- 14 zip code that encompasses a larger area than the
- 15 incorporated city. And until recently, there was not a
- 16 required pickup system in the county. So there was a lot
- 17 of self-haul. So when you would ask someone where they
- 18 were from, you would say Kerman from about a 15-mile,
- 19 20-mile radius. But now they have a GIS system, global
- 20 information system, where they can better track that.
- 21 Also, the county recently passed a C&D ordinance,
- 22 but we haven't gone back to see how well that's working.
- 23 So we will -- we have informed our contracting,
- 24 construction community of that. But we haven't sat down
- 25 with them and the County to see how well that's all

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- 1 working. Up until recently, we only had two major
- 2 contractors. But because we're population booming like
- 3 everybody else is in the central valley, now we have six
- 4 to eight ones. And we will have to go back and do a
- 5 better job of tracking that.
- 6 Mainly, our problem has been with our rapid
- 7 growth, the staff to keep up. We've recently allocated
- 8 part of an individual's time to assist me with that. So I
- 9 don't have to wear quite as many hats.
- 10 ACTING CHAIRPERSON MARIN: Good.
- 11 COMMITTEE MEMBER MULÉ: Thank you for all your
- 12 work. Thank you for being here today.
- MR. MANFREDI: Special thanks to Terri for
- 14 walking us through this.
- 15 ACTING CHAIRPERSON MARIN: Thank you very much,
- 16 and good luck. And come back and increase your diversion
- 17 to 100 percent.
- 18 Okay. Next item.
- 19 DEPUTY DIRECTOR SCHIAVO: J is Consideration of
- 20 the Petition for Sludge Diversion Credit and to Change the
- 21 Base Year to 2003 for the City of Fairfield, Solano
- 22 County. And Betty Fernandez will present this item.
- MS. FERNANDEZ: Good morning, Committee Chair and
- 24 Members.
- 25 The City of Fairfield has submitted a request to

- 1 change its base year from 1999 to 2003. This request
- 2 includes a City petition for sludge diversion credit. The
- 3 City originally submitted a new base year request with a
- 4 diversion rate of 71 percent. As part of the base year
- 5 study review, Board staff conducted a detailed on-site
- 6 verification visit. As a result of Board staff's review,
- 7 we recommend a revised diversion rate of 65 percent for
- 8 the base year 2003.
- 9 Board staff has also thoroughly reviewed the
- 10 City's petition for sludge diversion credit and concluded
- 11 that the City has demonstrated compliance with the
- 12 applicable statutory conditions. Board staff has
- 13 determined that the information for both the new base year
- 14 and the City's petition for sludge diversion credit are
- 15 adequately documented. Therefore, Board staff is
- 16 recommending Option 3 of the agenda item, which would
- 17 approve the revised base year and staff recommendations,
- 18 as well as approve the petition for sludge diversion
- 19 credit. A representative from the City is available if
- 20 you have any questions.
- This concludes my presentation.
- 22 ACTING CHAIRPERSON MARIN: Thank you, Betty.
- I have a couple questions. Who's the
- 24 representative from the City?
- 25 MS. BENNETT: Good morning, Tammy Bennett, City

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- 1 of Fairfield.
- 2 ACTING CHAIRPERSON MARIN: Yes. Thank you for
- 3 coming. Your diversion rate is really, really good.
- 4 MS. BENNETT: Thank you.
- 5 ACTING CHAIRPERSON MARIN: I appreciate that. It
- 6 helps the entire state when cities do a really good job.
- 7 And we want you to increase it.
- 8 MS. BENNETT: We're very pleased to have a
- 9 Budweiser factory who is a multiple recipient of the WRAP
- 10 Award. So we're very greatful for that, that they helped
- 11 us in meeting that diversion. But we don't want that to
- 12 overshadow all the efforts that Fairfield has made over
- 13 the last years, especially since 2002 when we had our new
- 14 hauler agreement go into place. And we also have food
- 15 waste on the curb. That's something we're really proud of
- 16 as well.
- 17 ACTING CHAIRPERSON MARIN: I want to come see it,
- 18 too. Is the Jelly Bean --
- 19 MS. BENNETT: The Jelly Belly Factory is there as
- 20 well. We have a very well-balanced industrial,
- 21 commercial, residential community in Fairfield.
- 22 ACTING CHAIRPERSON MARIN: Tell me about the
- 23 sludge. Is anyone opposing that?
- MS. BENNETT: To my knowledge, no one is opposing
- 25 it. Again, that was something we came across at last

- 1 minute. That's not something that I typically deal with
- 2 directly. So if we have too many questions about it, I'm
- 3 going to have to get back to you on that.
- 4 ACTING CHAIRPERSON MARIN: That's okay. I
- 5 actually just wanted to congratulate you on your diversion
- 6 efforts and just cheer you on. And that should be no
- 7 problem. Okay. Thank you.
- 8 Pat.
- 9 DEPUTY DIRECTOR SCHIAVO: Item K is going to be
- 10 presented by Keir Furey. This is Consideration of a
- 11 Request to Change the Base Year to 2000 for the City of
- 12 Half Moon Bay. And it's in San Mateo County.
- MR. FUREY: Good morning, Committee members.
- 14 The City of Half Moon Bay has requested a change
- 15 in base year to the year 2000 using the data from its
- 16 previously-approved 2000 generation base study. The City
- 17 has requested a 45 percent diversion rate for the 2000 new
- 18 base year.
- 19 As a result of Board staff's verification of the
- 20 City's new base year study data, staff is recommending a
- 21 number of changes. These changes can be seen in their
- 22 entirety in Attachment 3 of the agenda item. With these
- 23 changes, the City of Half Moon Bay's diversion rate for
- 24 the 2000 new base year could be 43 percent.
- 25 Staff has determined that the information for the

- 1 new base year is adequately documented. Therefore, the
- 2 staff is recommending Option 2 of the agenda item. A
- 3 representative for the City is present to assist in
- 4 answering any questions.
- 5 This concludes my presentation. Thank you.
- 6 ACTING CHAIRPERSON MARIN: Okay. And who's the
- 7 representative from the City?
- 8 MS. LEWANDOWSKI: Teresa Lewandowski from Pacific
- 9 Waste Consulting Group.
- 10 ACTING CHAIRPERSON MARIN: Thank you for coming.
- 11 I really appreciate that.
- 12 I just have a question, and maybe actually the
- 13 question should be to you. The 43 percent diversion rate,
- 14 is that what we're establishing now and will it get them
- 15 to 50 percent? But that's what it's been for a while,
- 16 right, 42, 43 percent?
- 17 MR. FUREY: That's correct. In that range.
- 18 They've been doing a generation study every year for the
- 19 last four or five years and just decided to use what they
- 20 consider the representative year to establish a new base
- 21 year for simplicity reasons.
- 22 ACTING CHAIRPERSON MARIN: Well, thank you. I
- 23 want you to come forward, and at least you can say that
- 24 you came to do something here. So you want to share
- 25 something with us, tell us some great program that the

- 1 City is doing?
- 2 MS. LEWANDOWSKI: I think you covered it.
- 3 ACTING CHAIRPERSON MARIN: You're just very proud
- 4 of the entire program?
- 5 MS. LEWANDOWSKI: Yes.
- 6 ACTING CHAIRPERSON MARIN: Okay. Great. Thank
- 7 you very much for coming.
- 8 DEPUTY DIRECTOR SCHIAVO: Okay. Keir Furey is
- 9 going to present Item L. That's Consideration of Amended
- 10 Nondisposal Facility Element for the Portola Valley in San
- 11 Mateo County.
- MR. FUREY: The town of Portola Valley has
- 13 amended its Nondisposal Facility Element, or NDFE, by
- 14 identifying and describing three additional nondisposal
- 15 facilities all located in other jurisdictions. This is to
- 16 reflect a recent change in the town's diversion activities
- 17 and the nondisposal facilities being utilized. These
- 18 facilities are already permitted. There are no pending
- 19 items for any of these facilities. The Board staff is
- 20 recommending Option 1 of the agenda item.
- 21 That concludes my presentation. Thank you.
- 22 ACTING CHAIRPERSON MARIN: Okay. So let me
- 23 understand this. The facilities are already existing.
- 24 But they were not counting what was coming from this
- 25 particular city?

- 1 MR. FUREY: In years past, the City was not using
- 2 these facilities. They were using other facilities. So
- 3 now that they're using them, they want to include them in
- 4 their planning documents.
- 5 ACTING CHAIRPERSON MARIN: Okay. Anybody from
- 6 Portola?
- 7 MR. FUREY: No. No one is here.
- 8 ACTING CHAIRPERSON MARIN: So then we're going to
- 9 hold it. Okay. Thank you very much.
- Okay, Pat. We're past approaching the end here.
- 11 DEPUTY DIRECTOR SCHIAVO: Eric Bissinger will be
- 12 presenting Item M. This is Consideration of the Amended
- 13 Nondisposal Facility Element for the City of Fremont,
- 14 Alameda County.
- 15 ACTING CHAIRPERSON MARIN: Okay.
- MR. BISSINGER: Hi. Good morning. I'm Eric
- 17 Bissinger from the Office of Local Assistance.
- 18 The City of Fremont is amending the Nondisposal
- 19 Facility Element by identifying and describing a newly
- 20 established facility called the Fremont Transfer Station
- 21 and Materials Recovery Facility.
- The Permit and Enforcement Division will be
- 23 presenting an agenda item for the proposed permit for the
- 24 new facility sometime in the near future. The City has
- 25 submitted all required documents for this facility. And,

- 1 therefore, staff recommends approval of this amendment to
- 2 the City of Fremont's NDFE.
- 3 This concludes my presentation.
- 4 ACTING CHAIRPERSON MARIN: Okay. Is there
- 5 anybody from the City here?
- 6 MR. BISSINGER: Yes. Yeah. We have Ken Pianin.
- 7 ACTING CHAIRPERSON MARIN: Ken, please come and
- 8 tell us.
- 9 MR. PIANIN: Good morning. My name is Ken Pianin
- 10 with the City of Fremont.
- 11 Fremont certainly is a great place to live and an
- 12 aggressive community as far as our waste management and
- 13 diversion programs. The new transfer station that is
- 14 being developed is in response to the needs from our
- 15 landfill which is closing. We're excited to have such a
- 16 state-of-the-art facility being developed to handle the
- 17 waste reduction needs and transfer the waste. An
- 18 environmental learning center will be part of that. It
- 19 should be an important part of Alameda County's
- 20 infrastructure.
- 21 ACTING CHAIRPERSON MARIN: Great. When it opens,
- 22 let me know. Ms. Mulé and myself will go out. Thank you
- 23 very much for coming. Really appreciate that. Okay.
- 24 DEPUTY DIRECTOR SCHIAVO: Eric is also going to
- 25 present Item N. That's Consideration of the Five-Year

- 1 Review Report for the Countywide Integrated Waste
- 2 Management Plan for the County of Alameda.
- 3 MR. BISSINGER: Hello, again.
- 4 The Alameda County Local Task Force completed its
- 5 five-year review of the Countywide Integrated Waste
- 6 Management Plan. And in concurrence with the County, the
- 7 determination was made that the revision of the County's
- 8 plan was not necessary at this time.
- 9 Board staff has evaluated the County's review
- 10 report and determined that the required elements have been
- 11 addressed. Therefore, it is staff's recommendation that
- 12 the Board approve the County's assessment that no revision
- 13 is necessary. This concludes my presentation.
- 14 ACTING CHAIRPERSON MARIN: Okay. Is anybody here
- 15 from the County of Alameda?
- MR. BISSINGER: No. They could not attend.
- 17 ACTING CHAIRPERSON MARIN: That's fine. I do
- 18 appreciate the fact their rate is 75 percent. I hope
- 19 somebody from the county of Alameda is listening. They
- 20 would get kudos if they were here.
- Thank you very much. Thank you, Eric. Okay.
- 22 DEPUTY DIRECTOR SCHIAVO: The final DPLA item is
- 23 Consideration of Request to Change the Base Year to 2000
- 24 for the City of Orange in Orange County. And Maria
- 25 Kakutani will present this item.

- 1 ACTING CHAIRPERSON MARIN: Hi, Maria.
- 2 MS. KAKUTANI: Hello. Good morning, Committee
- 3 members.
- 4 The City of Orange has requested to change its
- 5 base year from 1990 to 2000 using the data from its
- 6 previously approved 2000 generation base study. The City
- 7 originally submitted a 2000 -- a base year change request
- 8 with a diversion rate of 54 percent for 2000. As part of
- 9 the base year study review, Board staff conducted numerous
- 10 site visits to verify diversion tonnage claimed.
- 11 As a result, staff is recommending some changes.
- 12 These changes can be seen in its entirety on Attachment 4
- 13 of this agenda item. With these changes, the City's
- 14 diversion rate for the 2000 new base year would be 53
- 15 percent for 2000; 54 percent for 2001; and 52 percent for
- 16 2002.
- Board staff has determined that the base year
- 18 change request is adequately documented. Staff,
- 19 therefore, recommends the Board adopt Option 2. And
- 20 representatives from the City are present to answer any
- 21 questions.
- This concludes my presentation.
- 23 ACTING CHAIRPERSON MARIN: Thank you, Maria.
- 24 Is there anybody here from --
- 25 MS. KAKUTANI: Lisa Matterd from the City of

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- 1 Orange is here.
- 2 ACTING CHAIRPERSON MARIN: Great. How are you?
- 3 Thank you for coming.
- 4 MS. MATTERD: Lisa Matterd with the City of
- 5 Orange.
- 6 ACTING CHAIRPERSON MARIN: Excellent. Tell us
- 7 what great programs you're going to have. I know I'm
- 8 reading them. There's quite a few, but one that is really
- 9 exciting for you.
- 10 MS. MATTERD: Unlike some of the other cities
- 11 you've heard from this morning, Orange is nearly built
- 12 out. We have a lot of redevelopment going on and some new
- 13 residential construction going on on our east end.
- 14 However, we have some large institutional and
- 15 commercial projects going on. We have a couple of
- 16 hospitals who are having to do some seismic retrofitting
- 17 and expanding. We have Chapman University, which
- 18 continues to expand. It's doubled in size, student body
- 19 wise, in probably the last ten or twelve years. And they
- 20 have a master plan that calls for much continued
- 21 expansion.
- 22 As well as, we have our commercial -- or
- 23 residential versus non-residential is quite high.
- 24 Non-residential is about 85 percent, and so that,
- 25 obviously, the C&D, the construction and the commercial

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- 1 sector, are the areas that we're going to continue to
- 2 target for diversion.
- 3 ACTING CHAIRPERSON MARIN: Well, we certainly
- 4 commend the fact that you are reaching 53 percent
- 5 recycling. What I want to do is ask you, please ask you
- 6 increase that even more so.
- 7 MS. MATTERD: Continue to raise it. We intend
- 8 to. We're certainly going to try.
- 9 ACTING CHAIRPERSON MARIN: I mean, you're doing a
- 10 little bit better than the overall statewide by five
- 11 percentage points. But I think because your city is
- 12 newer, in a sense, you know, when you compare it to other
- 13 cities, you have the ability to really impact new people
- 14 coming in and implement programs. It's a lot easier. You
- 15 have a great record. So I'm just going to ask you to
- 16 continue that and do a better job so you increase that
- 17 even more.
- 18 MS. MATTERD: Thank you. And I would just like
- 19 to thank the Office of Local Assistance staff. We've been
- 20 working with Maria and Cara. And more recently Terri
- 21 Edwards is helping us with our C&D ordinance -- our future
- 22 C&D ordinance. I'd like to thank them for all of their
- 23 help.
- 24 ACTING CHAIRPERSON MARIN: Thank you.
- Okay. Thank you, Pat. I really appreciate it.

- 1 Thank you to all of your staff. Okay. Patty.
- DEPUTY DIRECTOR WOHL: Patty Wohl, Waste
- 3 Prevention and Market Development Division. Good morning,
- 4 Madam Chair and Board Member Mulé. In the interest of
- 5 time, I'll make my Director's Report pretty brief.
- I did want to mention that in regards to the
- 7 Recycling Market Development Revolving Loan Program, we do
- 8 have 28 businesses that we're currently working with. So
- 9 we're optimistic about that. We're bringing one loan
- 10 forward this month, and we plan to bring another one
- 11 forward next month. But we're hoping that that 28 starts
- 12 to gel, and we can bring you several.
- 13 Also, I wanted to announce the Trade Show April
- 14 6th and 7th in Ontario. Staff is busily working on all
- 15 the last-minute activities related to that. We have over
- 16 80 exhibitors signed on already. So we're really
- 17 encouraged by that.
- 18 And then just last I want to encourage anyone to
- 19 come to the workshop that's this afternoon at 1:30. It's
- 20 an opportunity to kind of highlight some of our businesses
- 21 and have staff interact with the businesses and the zone
- 22 administrators. So that should be a fun little event.
- 23 ACTING CHAIRPERSON MARIN: Well, if we finish
- 24 this in due time, we will be there.
- DEPUTY DIRECTOR WOHL: I'm committed to it.

- 1 So with that, I'll start Agenda Item Q, which is
- 2 your Board Item 19, Consideration of the Recycling Market
- 3 Development Revolving Loan Program Application for
- 4 Arboricultural Specialities, Inc. And Jim La Tanner will
- 5 present.
- 6 SUPERVISOR LA TANNER: Good morning.
- 7 This agenda item presents for consideration the
- 8 Arboricultural Specialties, Inc., application to the RMDZ
- 9 Loan Program in the amount of \$780,000. The loan is for
- 10 their new green waste recycling yard project. Proceeds
- 11 will be used to finance the purchase of real estate, up to
- 12 500,000 cap, consisting of a seven-acre parcel and
- 13 machinery and equipment in Richmond within the Contra
- 14 Costa County RMDZ, recycling market development zone.
- The company will recover urban tree logs from the
- 16 greater San Francisco Bay Area and recycle urban logs that
- 17 are sent to the West Contra Costa Sanitary Landfill and
- 18 other nearby landfills. Storm damaged trees are a natural
- 19 source of material. What they'll do with these is the
- 20 company will prepare the logs as feedstock for mill
- 21 operators in making dimensional lumber products to create
- 22 usable wood chip and mulch products.
- 23 Permitting and Enforcement have reviewed the
- 24 applicant's permit requirements. The local LEA has been
- 25 notified of this. And at this time, no permits are needed

- 1 until they move on site. Part of the site is in the city
- 2 of Richmond. Part of it's in the county. Depends where
- 3 the machinery actually is. But the site is zoned P-1,
- 4 light industrial. The Loan Committee did meet on
- 5 March 3rd and approved the loan as presented.
- 6 The project will divert an additional 3,000 tons
- 7 per year of green waste from California landfills. It is
- 8 projected that three new jobs will be created.
- 9 Staff recommends that the Committee approve this,
- 10 but that will be deferred to the Board.
- I would also like to introduce the applicant.
- 12 Brian Pinske is here in the audience, should you have any
- 13 questions. He's president of the company. He's a
- 14 certified arborist and has been in the tree care business
- 15 for over 25 years.
- 16 ACTING CHAIRPERSON MARIN: Great. Who's the
- 17 person here?
- 18 SUPERVISOR LA TANNER: Brian.
- 19 MR. PINSKE: My name is Brian Pinske. And I'm
- 20 the owner, the President of the Arboricultural
- 21 Specialities.
- This green waste recycle yard is something we've
- 23 been thinking about for quite a few years. And, actually,
- 24 we already conduct components of this yard in different
- 25 areas around Contra Costa and Alameda Counties. This

- 1 particular green waste recycling yard is kind of a
- 2 consolidation of a number of different activities that
- 3 we're already doing.
- 4 And it's also part of an -- I'd say an exit
- 5 strategy for some other recycled and diversion operators
- 6 that have found they could do the business because they
- 7 were doing it through a nonprofit status and doing it for
- 8 free of charge to the community, which was a good thing,
- 9 but it just never worked out. So now we're in -- right
- 10 now, we're cleaning up some of their messes. And we're
- 11 very confident that this new project will work.
- 12 ACTING CHAIRPERSON MARIN: So you have been in
- 13 the business -- in other words, similar business --
- 14 MR. PINSKE: I've been diverting logs in this
- 15 manner for about 23 years. So our business currently
- 16 ranges from talking about trees to removing trees. We do
- 17 a lot of consultation services, and we do a lot of -- on
- 18 this side and a lot of urban logging, as you will, on the
- 19 far side, and a lot of tree trimming and tree removal in
- 20 between. So we're always in contact with log material.
- 21 ACTING CHAIRPERSON MARIN: So you have contracts
- 22 with the cities? You're the landscaping --
- MR. PINSKE: Yeah. We have --
- 24 ACTING CHAIRPERSON MARIN: -- contractor?
- MR. PINSKE: In the DBA, the Professional Tree

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- 1 Care Company, we have 43 employees. And we do work from
- 2 Sacramento to Santa Rosa to Monterey. So we have
- 3 contracts with the state, with many cities, with many
- 4 developers, and you know, just many different people.
- 5 Over 6,000 clients.
- 6 ACTING CHAIRPERSON MARIN: And the reason why I
- 7 ask the question, you already have a feedstock that will
- 8 be coming into this facility then. And you have contracts
- 9 with Caltrans already or --
- 10 MR. PINSKE: Yes.
- 11 ACTING CHAIRPERSON MARIN: What do you call it, a
- 12 pre- -- there's a word.
- 13 SUPERVISOR LA TANNER: Master service agreement?
- 14 ACTING CHAIRPERSON MARIN: When this happens,
- 15 when this begins operation, then the feedstock will
- 16 already come?
- 17 MR. PINSKE: Yes.
- 18 ACTING CHAIRPERSON MARIN: So you have a
- 19 secure --
- 20 MR. PINSKE: The feedstock is there now. And,
- 21 actually, you know, in my vision of this, this is kind of
- 22 a clearinghouse, kind of a way for all the material to get
- 23 to one spot.
- One of the biggest problems with diverting this
- 25 material successfully is that when the material is being

- 1 brought to a mill, for instance, to be made into
- 2 dimensional lumber, if we were to bring one pine log, the
- 3 mill would say, "We don't want this pine log." But if we
- 4 bring them a log truck full of pine logs, they can do
- 5 something with it. They can set up their mill in a way to
- 6 make dimensional lumber.
- 7 So the problem is you have -- not just us, but
- 8 many, many tree companies and many, many different
- 9 entities that have this material, but not situated in a
- 10 way that could be presented to the commercial mills for
- 11 them to be successful. So it's a matter of really kind of
- 12 getting them all in one place, sorting them by species,
- 13 and then getting them to the right place for the right
- 14 people to do the right thing with.
- 15 ACTING CHAIRPERSON MARIN: And you have already a
- 16 marketing plan?
- 17 MR. PINSKE: Yes.
- 18 ACTING CHAIRPERSON MARIN: We saw it; right?
- 19 SUPERVISOR LA TANNER: Yes, staff has reviewed
- 20 the business plan. Yes.
- 21 MR. PINSKE: We actually do this map. This is an
- 22 operation for us. We found in our business practices that
- 23 by doing it this way in our business, it's just more
- 24 profitable to us. We don't take anything to the landfill
- 25 from any of our services ever. So it's been -- you know,

- 1 it's been something that we've kind of molded in a smaller
- 2 model, and now we're feeling that it would be easy to turn
- 3 this into a bigger thing.
- 4 ACTING CHAIRPERSON MARIN: Thank you, Brian.
- 5 Good luck. Let us know when you are operational. Open
- 6 for business.
- 7 Okay. Just so that Brian knows, this will go to
- 8 the Board. I don't know if anybody else will have
- 9 questions, but we'll be voting on this --
- 10 DEPUTY DIRECTOR WOHL: Do an abbreviated
- 11 presentation at the Board.
- 12 And then Agenda Item R, which is your Board Item
- 13 20, Consideration of Application to Review the Chico
- 14 Recycling Market Development Zone Designation. And Steve
- 15 Boyd will present.
- MR. BOYD: Good morning, Committee members. I'm
- 17 Steve Boyd with the Recycling Business Assistance Section.
- 18 And Item R asks for consideration of the
- 19 application to renew the Chico Recycling Market
- 20 Development Zone. As outlined in Public Resource Code
- 21 Section 42011, a recycling market development zone is
- 22 approved for a period of ten years. At the end of this
- 23 term, the zone administrator or another delegated
- 24 authority may ask the Board to renew the zone designation
- 25 for another ten-year term.

- 1 And just a little background here. The Chico
- 2 RMDZ is administered by the Environmental Services
- 3 Management Division located within the city of Chico's
- 4 manager's office. The zone encompasses approximately 130
- 5 square miles in the northern portion of Butte County and
- 6 includes the city of Chico along with unincorporated
- 7 industrial property that's located due west and south of
- 8 the Chico urban area.
- 9 Since 1994, four RMDZ loans totaling 1,167,000
- 10 have been made to this zone and its businesses. And in
- 11 compliance with established regulations, the Chico Zone
- 12 Administrator has submitted a formal request and
- 13 application to the Board for consideration. Resolutions
- 14 from the Butte County Board of Supervisors and the City
- 15 Council approving the renewal application of the Chico
- 16 RMDZ was also submitted to us.
- 17 Every zone has a story, and the Chico RMDZ story
- 18 will be presented this afternoon in our workshop.
- 19 A decision to renew the Chico RMDZ for another
- 20 ten-year term will allow recycled content product
- 21 manufacturers and other qualified businesses to continue
- 22 receiving our technical support and financial services
- 23 provided by the Board's RMDZ program.
- 24 Staff recommends that the Board approve Option 1
- 25 and adopt Resolution Number 2005-77. And if you have any

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1 questions, our Chico Recycling Zone Administrator, Linda

- 2 Herman, is in the audience.
- 3 ACTING CHAIRPERSON MARIN: Good.
- Where's Linda? Hi, Linda. How's Chico?
- 5 MS. HERMAN: Great.
- 6 ACTING CHAIRPERSON MARIN: Good. Not chico, not
- 7 small.
- 8 MS. HERMAN: No.
- 9 ACTING CHAIRPERSON MARIN: Good. You're doing a
- 10 very good job.
- MS. HERMAN: Thank you.
- 12 ACTING CHAIRPERSON MARIN: And everybody in your
- 13 area gets along and pushing for businesses and getting
- 14 together and holding hands and singing Kumbaya.
- MS. HERMAN: Right. We have a very unique
- 16 community. And we all work together. Not that we don't
- 17 have contentious times. But we do try to work very hard.
- 18 And I'm very proud of what Chico has done as far as
- 19 diversion.
- 20 ACTING CHAIRPERSON MARIN: I don't see any reason
- 21 why we should deny this.
- 22 COMMITTEE MEMBER MULÉ: I just look forward to
- 23 hearing the presentation this afternoon. Thank you.
- MS. HERMAN: That's definitely one of our success
- 25 stories.

ACTING CHAIRPERSON MARIN: Thank you very much. 2 Thank you. Patty. DEPUTY DIRECTOR WOHL: That's it for me. ACTING CHAIRPERSON MARIN: That's it. No more. Does anybody wish to address the Committee for any reason? Any at all? Hearing none, this meeting is closed. Thank you (Thereupon the California Integrated Waste Management Board, Sustainability and Market Development Committee adjourned at 11:36 a.m.)

90 CERTIFICATE OF REPORTER 1 I, TIFFANY C. KRAFT, a Certified Shorthand 2 3 Reporter of the State of California, and Registered 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the State of California, and thereafter transcribed into 9 typewriting. 10 I further certify that I am not of counsel or attorney for any of the parties to said hearing nor in any 11 way interested in the outcome of said hearing. IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 17th day March, 2005. 15 16 17 18 19 20 21 22 23 TIFFANY C. KRAFT, CSR, RPR 24 Certified Shorthand Reporter 25 License No. 12277 PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345